Government of Saskatchewan

# ANNUAL REPORT 2010 - 2011

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# SASKATCHEWAN POLICE COMMISSION

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# **Letter of Transmittal**

His Honour
The Honourable Dr. Gordon L. Barnhart
Lieutenant Governor of the Province of Saskatchewan
Government House
4607 Dewdney Avenue
REGINA SK S4T 1B7

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990,* is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2010 to March 31st, 2011.

D.F. (Yogi) Huyghebaert Minister of Corrections, Public Safety and Policing

# **Letter of Transmittal**

Honourable D.F. (Yogi) Huyghebaert Minister of Corrections, Public Safety and Policing Province of Saskatchewan Legislative Building REGINA SK S4S 0B3

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990,* is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2010 to March 31st, 2011.

Paul Korpan, Q.C. Chairperson

# **Saskatchewan Police Commission - Appointed Members**

Paul Korpan, Q.C. - Chair Catherine A. Sloan Chair-Vice Patricia Crowe - Member

### Saskatchewan Police Commission - Staff

Terry Hawkes - Director

# Saskatchewan Police College - Staff

Gary Morin - Director
Lonnie Dynna - Assistant Director
Denis Eberle - Recruit Training Officer
Terry Edwards - In-service Training Officer
Dave Abel - Program Developer
Marnie McMillan - Instructional Designer
Lana Krogan - Law Instructor
Lil Olynyk - Admin Assistant
Kathy Munro - Admin Assistant

# **Role of the Commission**

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990,* section 19, is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with Saskatchewan communities.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission, as an appellate body, may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals of a decision of a hearing officer.

#### **Commission Office**

Saskatchewan Police Commission 1850 - 1881 Scarth Street Regina SK S4P 4K9

Telephone: (306) 787-6518 Facsimile: (306) 787-0136

# **Police College**

Saskatchewan Police College University of Regina College West 217 Regina SK S4S 0A2 Telephone: (306) 787-8869

Telephone: (306) 787-8869 Facsimile: (306) 787-8876

# **Police Services**

The municipal police services operating within the scope of *The Police Act, 1990,* as of March 31, 2011, are:

CITIES	SWORN OFFICERS Authorized	SWORN OFFCERS Actual	POPULATION <sup>1</sup>	POLICE RATIO POPULATION
REGINA	386	391	179,246	1/458.4
SASKATOON	430	497	202,340	1/407.1
MOOSE JAW	53	54	32,132	1/595.0
PRINCE ALBERT	91	90	34,138	1/379.3
ESTEVAN	23	27	10,084	1/373.5
WEYBURN	19	19	9,433	1/496.5

TOWNS & VILLAGES	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION <sup>1</sup>	POLICE RATIO POPULATION
CARONPORT	1	1	919	1/919
DALMENY	3	2	1,560	1/780
LUSELAND	1	1	571	1/571

RURAL MUNICIPALITIES	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION <sup>1</sup>	POLICE RATIO POPULATION
CORMAN PARK #334	6	5	8,349	1/1,669.8
VANSCOY #345	1	1	2,629	1/2,629
WILTON #472	3	3	1,473	1/491

FIRST NATIONS	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION <sup>1</sup>	POLICE RATIO POPULATION
FILE HILLS have FIRST NATIONS	7	7	1,808	1/258.3

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

 $<sup>^{1}</sup>$  Population totals are derived from 2006 Census data and therefore may not accurately reflect the 2010 - 2011 police to population ratio.

### **Royal Canadian Mounted Police**

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program for communities less than 5000 in population using RCMP services.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

Municipalities participating in the program pay a per capita fee for policing services received from the RCMP. The rates are revised on an annual basis by the Ministry in consultation with the two municipal organizations. In 2010, the rates charged to urban and rural communities were: \$52.45 per capita for communities with detachments and \$32.45 per capita for communities without detachments and all rural municipalities.

The province recovered approximately \$13.3 million in revenue through the RCMP Cost Redistribution Program in 2010 - 2011.

### **Municipal Contracts**

Pursuant to *The Police Act, 1990,* the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the federal government to provide municipal policing to municipalities with a population less than 20,000.

In Saskatchewan, the following seven cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing:

- Swift Current
- Yorkton
- North Battleford
- Lloydminster
- Melfort
- Humboldt
- Martensville

#### Use of Firearms by Municipal Police

### **During Course of Duty - Calendar Year 2010**

#### Regina Police Service

In the first incident, a member discharged one round in an accidental discharge, which did not result in injury or loss of life. In the second incident, two members fired a total of four rounds to destroy a dog that was attacking police officers. In the third incident, two rounds were discharged by two separate members to destroy an injured animal. In the fourth incident, a member discharged one round to destroy an injured animal.

#### Saskatoon Police Service

In seven separate incidents members fired rounds to destroy seven injured animals. In an eighth incident, one member shot at a vehicle that was dragging him. The member was moderately injured in the incident.

#### **Estevan Police Service**

In seven separate incidents, members fired thirteen rounds to destroy injured animals.

#### **Dalmeny Police Service**

In one incident, a police officer fired two rounds to destroy an injured animal.

#### **Corman Park Police Service**

In two separate incidents members fired two rounds to destroy wildlife that were injured.

### **Use of Firearms by Royal Canadian Mounted Police**

# **During Course of Duty - Calendar Year 2010**

The RCMP reported that there where five separate incidents involving firearms in 2010. In the first incident, one member fired one warning shot, which resulted in no injuries.

In the second incident, one member fired one warning shot, which resulted in no injuries.

In the third incident, a member fired 3 rounds to stop a dog from attacking the member. The dog was injured, and later died

In a fourth incident, a member discharged one round in an accidental discharge which did not result in injury or loss of life

In the fifth incident, one member fired seven rounds at tires on a suspect's vehicle, resulting in no injuries.

# **Activities of the Commission**

# **Commission Budgets**

Fiscal Year	Commission Administration	Sask. Police College	Total
2010/11	\$50,000.00	\$1,150,000.00	\$1,200,000.00
2009/10	\$90.000.00	\$1,115,000.00	\$1,205,000.00
2008/09	\$116,658.00	\$1,055,772.00	\$1,172,430.00
2007/08	\$158,621.00	\$807,189.00	\$965,810.00
2006/07	\$222,489.00	\$662,511.00	\$885,000.00
2005/06	\$172,087.17	\$635,998.08	\$808,085.25
2004/05	\$106,718.02	\$615,618.74	\$722,336.76
2003/04	\$85,336.37	\$625,214.94	\$710,551.31
2002/03	\$162,339.95	\$598,620.89	\$760,960.84
2001/02	\$187,763.72	\$538,304.58	\$726,068.30
2000/01	\$184,894.00	\$533,106.00	\$718,000.00
1999/00	\$182,952.00	\$431,048.00	\$614,000.00
1998/99	\$182,072.00	\$511,128.00*	\$693,200.00
1997/98	\$182,072.00	\$417,928.00	\$600,000.00
1996/97	\$180,072.00	\$417,928.00	\$598,000.00
1995/96	\$181,890.00	\$414,110.00	\$596,000.00
1994/95	\$190,890.00	\$414,110.00	\$605,000.00
1993/94	\$182,890.00	\$414,110.00	\$597,000.00
1992/93	\$279,060.00	\$318,340.00	\$597,400.00

<sup>\*</sup> Includes Special Warrants funding for recruit training.

The Commission, in response to its changed mandate brought on by changes to *The Police Act, 1990*, continues to place emphasis on training. To this end, the Saskatchewan Police College continues to deliver training at the highest level.

The Commission continues its focus on public complaints and matters of internal discipline, through monitoring of complaints, appointment of Hearing Officers, conducting reviews, and hearing appeals as well as the creation of Regulations pursuant to *The Police Act, 1990.* 

### Meetings

The Saskatchewan Police Commission held one regular meeting, and dealt with numerous issues via email in 2010 - 2011.

The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training. The changing demographics of Saskatchewan's population requires that police services ensure their membership is representative of the general population they police.

In Saskatchewan, the challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing. To this end the Commission will continue to be involved in the development of strategies to recruit and retain Aboriginal police officers in the province.

#### **Visits**

The Director of the Saskatchewan Police Commission and the Director of the Saskatchewan Police College continue to make on-site visits with police services and non-government agencies around the province. Ongoing liaison with municipal Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

# **Appeals to the Commission**

There were no appeals heard by the Commission during this period.

# SASKATCHEWAN POLICE COLLEGE

# **Police Training**

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Police Act, 1990*.

The mission of the Saskatchewan Police College is to collaborate with Saskatchewan municipal police agencies and their membership to provide:

- Basic Recruit Training.
- Ongoing in-service training and education.
- Specialized investigative techniques.
- Ongoing evaluation of current trends and technology which impact police responses.

The Saskatchewan Police College Advisory Board consisting of Chiefs and/or Deputy Chiefs of the contributing Police Services has provided on-going advice and direction to the Police College over the past year.

#### **Recruit Training**

Recruit Training involves 18 weeks at the Saskatchewan Police College followed by four to six months of practical field training with a selected field training officer. Most police services provide one to two weeks of selective training pertinent to their agencies when the Recruits return from the College.

Recruit Training Class #60 was held from January 11, 2010, to May 14, 2010, with an enrollment of 40 police officers: 16 from Saskatoon Police Service; 18 from Regina Police Service; 4 from Prince Albert Police Service; and 2 from Estevan Police Service.

Recruit Class #61 was held from August 9, 2010 to December 10, 2010, with an enrollment of 12 police officers: 7 from Regina Police Service; 3 from Moose Jaw Police Service; 1 from Estevan Police Service; and 1 from File Hills Police Service.

In an effort to align itself with the Canadian Police universe, the Saskatchewan Police College (SkPC) has adopted the course topic terminology as developed by the (Canadian) Police Sector Council, of which the SkPC is an active member.

### Topics taught for Recruit Classes #60 and #61 for the year 2010 were:

Apply Relevant Legislation, Policies and Procedures: 148.00 hours

Use Police Equipment and Technology: 23.00 hours

Maintain Safety of Self and Others: 25.00 hours

Conduct General Patrol: 60.00 hours

Respond to Calls for Service: 63.00 hours

Assist victims of Crime: 12.00 hours

Conduct Investigations: 70.00 hours

Prepare Policing Reports: 60.00 hours

Deliver Court Testimony: 4.00 hours

Miscellaneous Hours: 80.00 hours

Total Hours of Instruction (86 training days x 7.5 hrs) 645.00 hours

## **In-Service Training**

Courses are offered for all levels of personnel from recruit to management and offered regularly for 'Operational Investigators', 'Senior Constable's Development', 'Introduction to Management', 'Police Manager's', 'Effective Presentations', 'Cultural Relations', 'Media Relations', 'Coaching Skills for Field Training Officers', 'Introduction to Investigative File Management' and 'Drug Investigation'. Other courses and seminars are offered as identified through a needs analysis process.

Specialized courses offered were 'Firearm Instructor's Re-certification' 'Treaty Four Citizen's Police Academy', Search Warrant Writers Course and the Executive Development Course.

The Saskatchewan Police College delivered two new workshops this past year, the Safety Street Survival Course which had 184 participants as well as the Winning Minds Seminar, dealing with training and Use of Force issues, which had 83 participants. The College also hosted a Counterfeit Currency Workshop which had 22 participants.

The Police College also provided training for Police Board Commissioners, which was attended by Commissioners and police executive officers from the various police services.

The Police College also sponsored a number of courses and training events to augment the knowledge and skill of instructors in Firearms, Driver Training and Interview & Interrogation. There were also a number of developmental courses and seminars undertaken by the Staff at the Police College such as Respect in the Workplace and Defensive Driving (on-line course).

The total number of candidates trained or sponsored by the Police College in 2010-11 reach a new high of 970 candidates. The average number of candidates trained over the past four years is approximately 900/per year, in comparison to the 2000/2006 average of 530/per year.

# Course and Candidate Summary 2010 - 2011 COURSES/CANDIDATES

Course	Date	# of Candidates
Cultural Relations #36	April 6 - 9, 2010	23
Coaching for FTO's	April 19 - 23, 2010	33
Effective Presentations	April 26 - 30, 2010	6
SK Board of Police Commissioners	April 28 - 29, 2010	45
Treaty Four #6	May 10 - 1, 2010	23
Defensive Tactics Instructors #2	May 17 - 28, 2010	26
Search Warrant Writers Course	May 30 - June 4, 2010	26
Safety Street Survival Training	June 16, 2010	184
Recruit Training Class #61	Aug 9 - Dec 10, 2010	15
Operational Investigators	Sep 20 - 24, 2010	24
Effective Presentations	Sep 27 - 30, 2010	15
Intro to Mgmt	Oct 4 - 8, 2010	25
Firearms Seminar	13-Oct	17
Executive Development	Oct 18 - 22	17
Operational Investigators	Oct 25 - Nov 5	25
Winning Minds	Nov 8, 9, 2010	83
Sr. Constables	Nov 15 - 19	17
Search Warrant Writers Course	Nov 22 - 26	27
Intro to Invest File Mgmt	Nov 29 - Dec 3	26
Advanced Interviewing & Interrogation	Dec 6 - 10	24
Recruit Class #62	Jan 10 - May 13	41
Sr. Constables #48	Jan 10 - 14	25
Operational Investigators #47	Jan 17 - 28	25
St. Constables #49	Jan 31 - Feb 4	26
Operational Investigators #48	Feb 7 - 18	20
Firearms Instructors Recert #23	Feb 14 - 15	16
Drug Investigation	Feb 23 - 25	28
Police Managers #24	Feb 28 - Mar 11	21
Firearms Instructors Recert #23	Feb 28 - Mar 11	16
Counterfeit Currency	10-Mar	22
Effective Presentations	Mar 21 - 24	12
Intro to Investigative File Mgnt	Mar 28 - Apr 1	23
Instructor Training	2010-11	_
Staff Training & Conformaco	2010-11	6 8
Staff Training & Conferences	2010-11	
Total Candidates Trained		970