Government of Saskatchewan

ANNUAL REPORT 2008 - 2009

SASKATCHEWAN POLICE COMMISSION

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Letter of Transmittal

His Honour
The Honourable Dr. Gordon L. Barnhart
Lieutenant Governor of the Province of Saskatchewan
Government House
4607 Dewdney Avenue
REGINA SK S4T 1B7

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990,* is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2008 to March 31st, 2009.

Darryl Hickie Minister of Corrections, Public Safety and Policing

Letter of Transmittal

Honourable Darryl Hickie Minister of Corrections, Public Safety and Policing Province of Saskatchewan Legislative Building REGINA SK S4S 0B3

Dear Mr. Hickie:

The undersigned, pursuant to section 15 of *The Police Act, 1990,* is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2008 to March 31st, 2009.

Mitch Holash, Q.C. Chairperson

Saskatchewan Police Commission - Appointed Members Paul Korpan, Q.C. Mitch Holash Chairperson Vice-Chair Neal Caldwell Catherine A. Sloan **Patricia Crowe** Member Member Member **Saskatchewan Police Commission - Staff**

Murray Sawatsky Executive Director

Saskatchewan Police College - Staff **Gary Morin** Lonnie Dynna Patricia Joyce **Assistant Director** Director Research, Curriculum Development & Course Design Dave Abel Basil Kuzyk **Denis Eberle** Program Developer Training Officer Program Developer

Role of the Commission

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990,* section 19, is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with Saskatchewan communities.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission, as an appellate body, may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals of a decision of a hearing officer.

Commission Office

Saskatchewan Police Commission 600 - 1874 Scarth Street Regina SK S4P 4B3

Telephone: (306) 787-6518 Facsimile: (306) 787-0136

Police College

Saskatchewan Police College University of Regina College West 217 Regina SK S4S 0A2

Telephone: (306) 787-8869 Facsimile: (306) 787-8876

Police Services

The municipal police services operating within the scope of *The Police Act, 1990,* as of March 31, 2009, are:

CITIES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION ¹	POLICE RATIO POPULATION
REGINA	376	373	179,246	1/476.7
SASKATOON	411	408	202,340	1/492.3
MOOSE JAW	52	53	32,132	1/617.9
PRINCE ALBERT	83	83	34,138	1/411.3
ESTEVAN	20	18	10,084	1/504.2
WEYBURN	17	19	9,433	1/554.9

TOWNS & VILLAGES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION ¹	POLICE RATIO POPULATION
CARONPORT	1	1	919	1/919
DALMENY	3	3	1,560	1/520
LUSELAND	1	1	571	1/571
STOUGHTON	1	1	653	1/653

RURAL MUNICIPALITIES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION ¹	POLICE RATIO POPULATION
CORMAN PARK #344	5.5	5	8,349	1/1,518.
VANSCOY #345	1	1	2,629	1/2,629
WILTON #472	1	2	1,473	1/1,473

FIRST NATIONS	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION ¹	POLICE RATIO POPULATION
FILE HILLS FIRST NATIONS	5	7	1,808	1/258.3

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

 $^{^{1}}$ Population totals are derived from 2006 Census data and therefore may not accurately reflect the 2007 - 2008 police to population ratio.

Royal Canadian Mounted Police

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program for communities less than 5000 in population using RCMP services.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

Municipalities participating in the program pay a per capita fee for policing services received from the RCMP. The rates are revised on an annual basis by the Ministry in consultation with the two municipal organizations. In 2008, the rates charged to urban and rural communities were: \$52.45 per capita for communities with detachments and \$32.45 per capita for communities without detachments and rural municipalities.

The province recovered approximately \$13.3 million in revenue through the RCMP Cost Redistribution Program in 2008 - 2009.

Municipal Contracts

Pursuant to *The Police Act, 1990,* the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the federal government to provide municipal policing to municipalities with a population less than 20,000.

In Saskatchewan, the following seven cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing:

- Swift Current
- Yorkton
- North Battleford
- Lloydminster
- Melfort
- Humboldt
- Martensville

Use of Firearms by Municipal Police

During Course of Duty - Calendar Year 2008

Regina Police Service

In the first incident, a member discharged one round in an accidental discharge, which did not result in injury or loss of life. In the second incident, one shot was discharged by a member to destroy an injured animal. In the third incident, a member discharged one round in an accidental discharge, which did not result in injury or loss of life. In the fourth incident involving the SWAT Team, a member discharged one round to stop a dog from attacking the team, the dog was injured, and died. Another member shot seven rounds in attempt to breach a barricaded front door, which did not result in injury or loss of life. Another member, shot two rounds at another dog successfully scaring it away, which did not result in injury or loss of life. Two suspects in this incident were charged with weapon related charges. In a fifth incident, a member discharged three rounds at a dangerous driver. The suspect was injured, but no loss of life.

Prince Albert Police Service

In one incident, a police officer being assaulted by a suspect fired four shot injuring the suspect. This investigation is still under review.

Weyburn Police Service

In three separate incidents, three police officers fired three shots to destroy injured animals.

Corman Park Police Service

In three separate incidents, three officers fired eleven shots to destroy injured animals.

Estevan Police Service

In one incident, a police officer fired one shot to destroy an injured animal.

Wilton Police Service

In one incident, two police officers fired five shots to destroy an injured animal.

Use of Firearms by Royal Canadian Mounted Police

During Course of Duty - Calendar Year 2008

The RCMP reported that there where five separate incidents involving firearms in 2008. In the first incident, one member fired two shots at a dangerous suspect, which resulted in non-life threatening injuries. In the second incident, one member fired two warning shots, which resulted in non-life threatening injuries. This incident is still under investigation. In the third incident, one member fired three shot at a dangerous driver, resulting in non-life threatening injuries to the suspect. This incident is still under investigation. In the fourth incident, one member fired one shot while being attacked by a suspect, which resulted in death to the suspect. In the fifth incident, one member fired 15 shots at a dangerous driver, resulting in non-life threatening injuries.

Activities of the Commission

Commission Budgets

Fiscal Year	Commission Administration	Sask. Police College	Total
2008/09	\$116,658.00	\$1,055,772.00	\$1,172,430.00
2007/08	\$158,621.00	\$807,189.00	\$965,810.00
2006/07	\$222,489.00	\$662,511.00	\$885,000.00
2005/06	\$172,087.17	\$635,998.08	\$808,085.25
2004/05	\$106,718.02	\$615,618.74	\$722,336.76
2003/04	\$85,336.37	\$625,214.94	\$710,551.31
2002/03	\$162,339.95	\$598,620.89	\$760,960.84
2001/02	\$187,763.72	\$538,304.58	\$726,068.30
2000/01	\$184,894.00	\$533,106.00	\$718,000.00
1999/00	\$182,952.00	\$431,048.00	\$614,000.00
1998/99	\$182,072.00	\$511,128.00*	\$693,200.00
1997/98	\$182,072.00	\$417,928.00	\$600,000.00
1996/97	\$180,072.00	\$417,928.00	\$598,000.00
1995/96	\$181,890.00	\$414,110.00	\$596,000.00
1994/95	\$190,890.00	\$414,110.00	\$605,000.00
1993/94	\$182,890.00	\$414,110.00	\$597,000.00
1992/93	\$279,060.00	\$318,340.00	\$597,400.00

^{*} Includes Special Warrants funding for recruit training.

The Commission, in response to its changed mandate brought on by changes to *The Police Act, 1990*, continues to place emphasis on training. To this end, the Saskatchewan Police College continues to deliver training at the highest level.

The Commission continues its focus on public complaints and matters of internal discipline, through monitoring of complaints, appointment of Hearing Officers, conducting reviews, and hearing appeals as well as the creation of Regulations pursuant to *The Police Act*, 1990.

Meetings

The Saskatchewan Police Commission held three regular meetings, one teleconference meeting and dealt with numerous issues via email in 2008 - 2009.

The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training. The changing demographics of Saskatchewan's population requires that police services ensure their membership is representative of the general population they police.

In Saskatchewan, the challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing. To this end the Commission will continue to lead in the development of strategies to recruit and retain Aboriginal police officers in the province.

Visits

The Executive Director of the Saskatchewan Police Commission Services and the Director of the Saskatchewan Police College continue to make on-site visits with police services and non-government agencies around the province. Ongoing liaison with municipal Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

Appeals to the Commission

There was one appeal heard by the Commission during this period.

SASKATCHEWAN POLICE COLLEGE

Police Training

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Police Act.* 1990.

The mission of the Saskatchewan Police College is to collaborate with Saskatchewan municipal police agencies and their memberships to provide:

- Basic Recruit Training.
- Ongoing in-service training and education.
- Specialized investigative techniques.
- Ongoing evaluation of current trends and technology, which impact police responses.

The Saskatchewan Police College has contracted with Omnis Program Management to conduct an evaluation of the Recruit Program and Mandatory In-service training courses, with a view to making curriculum and delivery changes in 2009/10. This evaluation is in line with the Strategic Plan developed by the Saskatchewan Association of Chiefs of Police and the Saskatchewan Federation of Police Officers.

The Saskatchewan Police College also created an Advisory Board consisting of Chiefs and/or Deputy Chiefs of the contributing Police Services, to provide advice on the implementation of the Strategic Plan.

Recruit Training

Recruit Training involves 18 weeks at the Saskatchewan Police College followed by four to six months of practical field training with a selected field training officer. Most police services provide one to two weeks of selective training pertinent to their agencies when the Recruits return from the College.

Recruit Training Class #57 was held from August 11, 2008, to December 12, 2008, with an enrollment of 23 police officers: 12 members from the Regina Police Service, 8 members from the Saskatoon Police Service, 2 members from the Moose Jaw Police Service, 1 member from the Estevan Police Service.

Recruit Training Class #58 was held from January 5, 2009, to May 8, 2009, with an enrollment of 26 police officers: 13 from Saskatoon Police Service; 8 from Regina Police Service; two from Moose Jaw Police Service; two from Prince Albert Police Service; and one from Luseland Police Service.

The topics taught for Recruit Classes #57 and #58, including training time per recruit, were:

-	Communication Skills	26.75
-	Criminal Justice	30.00
-	Criminal Law	46.75
-	Crisis Intervention	24.00
-	Federal Statutes	19.25
-	Force Options	173.75
-	General	43.75
-	Human Behaviour	24.50
-	Personal Development	42.25
-	Police Procedures	153.75
-	Provincial Statutes	19.50

Total Hours of Instruction per Recruit

604.25 hours

(Excludes remedial Firearms Training, Criminal Law tutoring, and fitness programs outside scheduled classroom hours.)

Actual Hours of Instruction

761.50 hours

Actual hours of instruction are based on recruit training that is done as an intact group and training that is done in smaller groups when a lower recruit to instructor ratio is necessary. Most of the classroom instruction is presented to the whole class; however, classes are divided into two or three groups for scenario training, traffic control, Public and Officer Safety training, Rapid Deployment and driver training.

Recruit Training Class #57

August 11 - December 12, 2008

*Place Picture of Recruit Training Class No. 57				

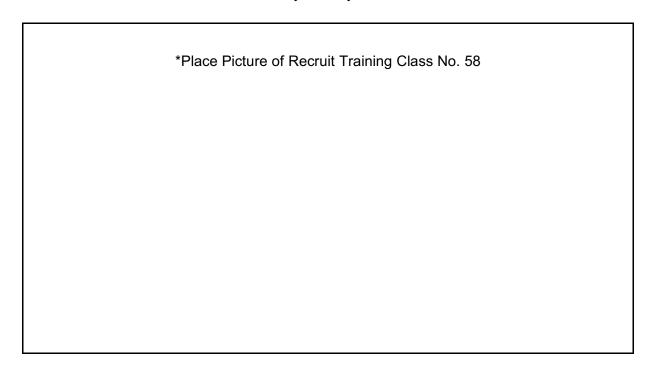
Front Row (left to right): Csts. April Wegren, Raymond Robertson, Elysia Cobbledick, Mr. Basil Kuzyk, Mr. Gary Morin, Irvin Montana, Tanner Maurice, Warren Morrical

Middle Row (left to right): Cst. Thomas Marsh, Jarett Gelowitz, Brandon Boon, Brendan Cuthbert, Roman Crobar, Michael Brock, Cole Lawson, Mitchel Wiebe, Richard Claude

Back Row (left to right): Cst. Joshua Ethier, Jason Greer, Derek Chesney, Adam Blades, Bradley Tuck, Paul McNutt, Anthony Bonk, Richard Bosche, Anthony Rodier

Recruit Training Class #58

January 5 - May 8, 2009



Front Row (left to right): Csts. Kimberly Chyz, Kara Marks, Jeremy Kerth, Jason Mochoruk, Mr. Basil Kuzyk, Mr Gary Morin, Sgt. Brad Walter, Csts. Alison Krupp, Dione Meier, Tara Danielson

Middle Row (left to right): Cst. Curtis Warnar, Michael Chow, Derek Petrovicz, Riley Carnall, Dennis Baron, Taras Stokalko, Tyler Melnychuk, Christopher Murphy, Christopjer Flanagan, Ryan Geib

Back Row (left to right): Csts. Steven Norton, Adam Boyce, Robert Doerksen, Kevin Tamaki, Tyson Holeha, Curtis Warkentin, Matthew Heck, Michael Seel, Marc Malenfant

In-Service Training

Courses are offered for all levels of personnel from recruit to management and offered regularly for 'Operational Investigators', 'Senior Constable's Development', 'Introduction to Management', 'Police Manager's', 'Effective Presentations', 'Cultural Relations', 'Media Communication', 'Coaching Skills for Field Training Officers', 'Introduction to Investigative File Management', 'Statement Analysis' and 'Drug Investigation'. Other courses and seminars are offered as identified through a systematic needs analysis process.

Specialized courses offered were 'Firearm Instructor's Re-certification' 'Treaty Four Citizen's Police Academy', Child Abuse Investigators Course, Search Warrant Writers Course, Executive Development Course, Public Complaints Course, and the 'Hate Crimes Seminar'.

The Saskatchewan Police College developed and delivered a new Adult Learning Workshop this past year for our Instructors. This workshop is being developed into a course and will become mandatory for those wishing to instruct at the Police College.

The Police College also sponsored a number of courses and training events to augment the knowledge and skill of our instructors in areas such as Defensive Tactics, Interview & Interrogation and Verbal Judo. There were also a number of developmental courses and seminars undertaken by the Staff at the Police College.

In May, 2008, the College again provided assistance to the Regina Police Service in hosting their 'Treaty Four Citizen's Police Academy Course #4' which brought together 18 First Nation/Aboriginal youth, for two weeks, to learn about policing and expose them to what Recruit Training would be like.

Appendix 'A' lists all the training courses delivered in 2008/09, along with the candidates participating. This is the largest number of candidates trained in one year in the history of the Saskatchewan Police College.

Course and Candidate Summary

Course	Date	Number of Candidates
Search Warrant Writers	April 7-11	26
Coaching Skills for FTO's (Field Training Officers)	April 14 - 18	23
Media Relations	April 28 - 29	15
Treaty Four Citizen's Police Academy	May 5 - 16	18
Fraud Investigation	May 26 - 30	24
Recruit Class #57	August 11 - Dec 12	28
Statement Analysis	Sept 3 - 4	24
Operational Investigators	Sept 8 - 19	25
Supervisor Development	Sept 22 - 26	24
Adult Learning Workshop	Sept 28 - Oct 3	14
Intro to Management	Oct 6 - 10	23
Search Warrant Writers	October 20 - 24	35
Executive Development	October 20 - 24	13
Senior Constable's Course	Oct 27 - Nov 7	22
Cultural Relations	Nov 17 - 21	27
Hate Crime Seminar	November 18	105
Intro to Investigative File Management	Nov 24 - 28	28
Public Complaints Seminar	Nov 19-20	52
Coaching Skills for FTO's (Field Training Officers)	Dec 1 - 5	25
Intro to Management	Jan 5 - 9, 2009	26
Recruit Class #58	Jan 5 - May 8	26
Child Abuse Investigator's	Jan 12 - Jan 23	43
Effective Presentations	Jan 26 - Jan 30	20
Police Managers	Feb 2 - 13	18
Drug Investigation	Feb 18 - 20	25
Adult Learning Workshop	Feb 23 - 27	5
Firearms Recertification	March 3 - 4	11
Cultural Relations	March 10 - 13	22
Baton Instructors	March 18 - 20	28
Baton Instructors	March 23 - 25	31
Staff/Instructor Training	April, 2008 - March, 200	9 54
Total candidates trained		860

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