

**DEPARTMENT OF JUSTICE**

**VICTIMS' FUND**

**FINANCIAL STATEMENTS**

**For the Year Ended March 31, 2005**



SASKATCHEWAN

## Provincial Auditor Saskatchewan

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### AUDITOR'S REPORT


To the Members of the Legislative Assembly of Saskatchewan

I have audited the statement of financial position of the Department of Justice – Victims' Fund as at March 31, 2005, and the statements of operations, changes in net financial assets, and cash flows for the year then ended. The Fund's management is responsible for preparing these financial statements for Treasury Board's approval. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the financial position of the Fund as at March 31, 2005 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Regina, Saskatchewan  
June 8, 2005



Fred Wendel, CMA, CA  
Provincial Auditor

## Statement 1

DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
STATEMENT OF FINANCIAL POSITION  
As at March 31

	<u>2005</u>	<u>2004</u>
<b>Financial assets:</b>		
Due from General Revenue Fund (Statement 4 and Note 6)	\$ 431,423	\$ 286,535
Accounts receivable (Note 7)	895,668	758,655
Due from Public Guardian and Trustee (Note 8)	<u>754,701</u>	<u>1,504,012</u>
Total financial assets	<u>2,081,792</u>	<u>2,549,202</u>
<b>Liabilities:</b>		
Accounts payable	136,355	248,812
Employee leave entitlement	18,376	15,814
Deferred revenue (Notes 2 and 9)	<u>118,459</u>	<u>118,459</u>
Total liabilities	<u>273,190</u>	<u>383,085</u>
<b>Net financial assets</b> (Statement 3)	1,808,602	2,166,117
<b>Non-financial assets</b>		
Tangible capital assets (Note 4)	<u>11,738</u>	<u>11,106</u>
<b>Accumulated surplus</b> (Statement 2)	<u>\$ 1,820,340</u>	<u>\$ 2,177,223</u>

(See accompanying notes to the financial statements)

**DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
STATEMENT OF OPERATIONS  
For the Year Ended March 31**

	<u>Budget</u> <u>2005</u> (Note 10)	<u>Actual</u> <u>2005</u>	<u>2004</u>
<b>Revenue:</b>			
Surcharge revenue	\$ 3,300,000	\$ 3,422,118	\$ 2,841,097
Investment income (Note 8)	150,000	57,935	61,811
Proceeds of crime revenue	-	-	27,764
Federal/provincial cost sharing agreement revenue	-	74,977	55,447
Other	<u>5,000</u>	<u>4,559</u>	<u>11,624</u>
Total revenue	<u>3,455,000</u>	<u>3,559,589</u>	<u>2,997,743</u>
<b>Expense:</b>			
Administration costs	460,100	449,199	457,846
Crisis intervention services	2,715,600	2,605,780	2,376,367
Court based programs	259,600	229,272	216,194
Compensation payments	400,000	288,555	402,860
Restitution program	136,400	135,000	135,000
Research, evaluation and prevention	191,500	136,727	206,591
Education and training	186,300	71,939	152,859
Proceeds of crime	<u>-</u>	<u>-</u>	<u>27,764</u>
Total expense (Schedule 1)	<u>4,349,500</u>	<u>3,916,472</u>	<u>3,975,481</u>
<b>Deficit for the year</b>	<u>\$ (894,500)</u>	(356,883)	(977,738)
Accumulated surplus, beginning of year		<u>2,177,223</u>	<u>3,154,961</u>
<b>Accumulated surplus, end of year</b>		<u>\$ 1,820,340</u>	<u>\$ 2,177,223</u>

(See accompanying notes to the financial statements)

## Statement 3

DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
STATEMENT OF CHANGE IN NET FINANCIAL ASSETS  
For the Year Ended March 31

	<u>2005</u>	<u>2004</u>
<b>Annual deficit</b> (Statement 2)	\$ (356,883)	\$ (977,738)
Acquisition of tangible capital assets	(14,771)	(5,672)
Amortization of tangible capital assets	<u>14,139</u>	<u>9,894</u>
	<u>(632)</u>	<u>4,222</u>
Decrease in accumulated surplus	(357,515)	(973,516)
Net financial assets, beginning of year	<u>2,166,117</u>	<u>3,139,633</u>
<b>Net financial assets, end of year</b>	<u>\$ 1,808,602</u>	<u>\$ 2,166,117</u>

(See accompanying notes to the financial statements)



DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
STATEMENT OF CASH FLOWS  
For the Year Ended March 31

	<u>2005</u>	<u>2004</u>
<b>Operating transactions</b>		
Cash received from:		
Surcharge	\$ 3,252,861	\$ 2,924,557
Other	<u>169,715</u>	<u>201,606</u>
	<u>3,422,576</u>	<u>3,126,163</u>
Cash paid for:		
Salaries	709,715	666,108
Other	<u>3,302,515</u>	<u>3,174,402</u>
	<u>4,012,230</u>	<u>3,840,510</u>
Cash used by operating transactions	<u>(589,654)</u>	<u>(714,347)</u>
<b>Capital transactions</b>		
Cash used to acquire tangible capital assets	<u>(14,771)</u>	<u>(5,672)</u>
<b>Investing transactions</b>		
Cash provided by Public Guardian and Trustee	<u>749,313</u>	<u>896,335</u>
<b>Increase in cash and cash equivalents</b>	144,888	176,316
Due from General Revenue Fund, beginning of year	<u>286,535</u>	<u>110,219</u>
<b>Due from General Revenue Fund, end of year</b>	<u>\$ 431,423</u>	<u>\$ 286,535</u>

(See accompanying notes to the financial statements)

**DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
NOTES TO THE FINANCIAL STATEMENTS  
March 31, 2005**

**1. Authority**

The Victims' Fund (Fund) was established by *The Victims of Crime Act* as amended April 1, 1992, and continues under the authority of *The Victims of Crime Act, 1995* (Act). The Fund receives all provincial and federal fine surcharges assessed under the Act and under the Criminal Code. The Act permits expenditures from the Fund to promote and deliver services and benefits to victims; to conduct research and to distribute information respecting victims' services, needs and concerns; and for crime prevention and administration.

**2. Accounting Policies**

These financial statements are prepared using Canadian generally accepted accounting principles appropriate for the public sector and reflect the following significant accounting principles.

a) Basis of accounting

The financial statements are prepared on the accrual basis of accounting.

b) Revenue

i) Surcharge revenue

Surcharge revenue represents provincial and federal fine surcharges collected by the Department of Justice in accordance with *The Victims of Crime Act, 1995* and the Criminal Code. The Department of Justice is responsible for collecting the surcharges on behalf of the Fund. Surcharges are recognized as revenue in the year received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured.

ii) Deferred revenue

Proceeds of crime funding received from the Federal Government is recognized as revenue in the year the related expenses are incurred.

c) Expense

Expense represents the cost of resources consumed during the year for operations. Expense includes provision for the amortization of tangible capital assets.

d) Tangible capital assets

Tangible capital assets that have a value greater than \$500 and a useful life greater than one year are capitalized and amortized on a straight-line basis over three years.

**3. Financial Instruments**

The Fund has the following financial instruments: due from General Revenue Fund, due from Public Guardian and Trustee, accounts receivable and accounts payable. The following paragraphs disclose the significant aspects of these financial instruments.

a) Interest rate risk

Interest rate risk refers to the adverse consequences of interest rate changes on cash flows, financial position and income.

The Fund is exposed to interest rate risk when the value of its financial instruments fluctuate due to changes in market interest rates.

The Fund's receivables and payables are non-interest bearing. Due to the short-term nature of these, interest rate risk is minimal.

As market interest rates fluctuate the market value of fixed income investments moves in the opposite direction. This risk may affect the price the Fund can sell the investments for prior to maturity.

b) Credit risk

The Fund is exposed to credit risk from potential non-payment of amounts due from General Revenue Fund, accounts receivable or investment income and principal.

The Fund's accounts receivable arise from fine surcharges assessed against individuals. Credit risk associated with accounts receivable relates to unpaid fine surcharges. The amount of fines which will eventually be collected is difficult to measure. The amount at which accounts receivable are stated in the financial statements is an estimate of fines which will be collected, based on past experience.

The Fund's investments held by the Public Guardian and Trustee consist of government and government guaranteed bonds, corporate bonds, and shares in Canadian and foreign companies. Credit risk is minimal for government and government guaranteed bonds. Credit risk for corporate bonds is related to investees' abilities to redeem their bonds upon maturity. The Public Guardian and



Trustee limits the credit risk by investing in securities considered to be high quality.

c) Fair value

For the following financial instruments, the carrying amounts approximate fair value due to their immediate or short-term nature:

Due from General Revenue Fund  
Accounts receivable  
Accounts payable

The fair value of amounts held by the Public Guardian and Trustee at March 31, 2005 approximates carrying value.

#### 4. Tangible Capital Assets

	2005	2004
	Computer Hardware	Total
Opening costs of tangible capital assets	\$ 95,451	\$ 89,779
Additions during the year	14,771	5,672
Closing costs of tangible capital assets	110,222	95,451
Opening accumulated amortization	84,345	74,451
Annual amortization	14,139	9,894
Closing accumulated amortization	98,484	84,345
Net book value of tangible capital assets	\$ 11,738	\$ 11,106

Annual amortization is included in Administration costs in the Statement of Operations.

#### 5. Related Parties

Included in these financial statements are transactions with various Saskatchewan Crown Corporations, departments, agencies, boards and commissions related to the Fund by virtue of common control by the Government of Saskatchewan, and non-Crown corporations and enterprises subject to joint control and significant influence by the Government of Saskatchewan (collectively referred to as "related parties").

During the year The Fund received certain administrative services from the Departments of Justice and Finance without charge.

Other transactions with related parties and amounts due to or from them are described separately in the financial statements.

**6. Due from General Revenue Fund**

The monies of the Fund are deposited in the General Revenue Fund.

The Fund's earned interest is calculated and paid by the General Revenue Fund on a quarterly basis to the Fund using the Government's thirty day borrowing rate and the Fund's average daily bank account balance.

**7. Accounts Receivable**

This amount represents surcharges due to the Fund on account of fines levied against, but not yet paid, by individuals and miscellaneous receivables. The balance at March 31 consists of:

	<u>2005</u>	<u>2004</u>
Surcharge receivable	\$ 799,515	\$ 630,258
Federal/provincial cost sharing agreement receivable	93,771	126,395
Other accounts receivable	<u>2,382</u>	<u>2,002</u>
Total accounts receivable	<u>\$ 895,668</u>	<u>\$ 758,655</u>

**8. Due from Public Guardian and Trustee**

The Fund invests a portion of its surplus funds with the Public Guardian and Trustee for Saskatchewan. The Public Guardian and Trustee invests these monies, together with monies it administers for its other clients, in a common fund. Income earned in the common fund, together with part of the change in market values of common fund investments, is allocated annually to clients, including Victims' Fund. The change in market value of common fund investments is allocated equally over four years.

The Fund records amounts allocated to it by Public Guardian and Trustee as income or loss and adjusts the carrying value of its investment by the same amount. Fair value approximates the carrying value of investments.

**9. Deferred Revenue**

Under the federal *Seized Property Management Act* and the *Forfeited Property Sharing Regulations*, the Federal Government receives monies from seizures made by police during drug and other illegal activity investigations. On April 17, 2000 the Province entered into an agreement with the Federal Government that specifies the proceeds are to be used to support crime prevention, issues of substance abuse, and law enforcement. Treasury Board approved the deposit of the proceeds of crime into the Fund.

	<u>2005</u>	<u>2004</u>
Deferred revenue consists of:		
Monies for RCMP operations directed at organized crime	\$ 79,733	\$ 79,733
Monies for public education and crime prevention	<u>38,726</u>	<u>38,726</u>
Total deferred revenue	<u>\$ 118,459</u>	<u>\$ 118,459</u>

**10. Budget**

These amounts are included in the budget submitted to Treasury Board for approval. Treasury Board approves the Fund's budget annually.

## Schedule 1

DEPARTMENT OF JUSTICE  
VICTIMS' FUND  
SCHEDULE OF EXPENSE BY OBJECT  
For the Year Ended March 31

	<u>2005</u>	<u>2004</u>
Expense:		
Community grants	\$ 2,733,587	\$ 2,544,223
Salaries	712,275	666,624
Proceeds of crime	-	27,764
Contractual services	70,385	176,256
Compensation awards	288,555	402,860
Administration	97,531	144,587
Systems expenses	-	3,273
Amortization	<u>14,139</u>	<u>9,894</u>
	<u>\$ 3,916,472</u>	<u>\$ 3,975,481</u>

(See accompanying notes to the financial statements)



## Personal Services

Listed are individuals (excluding unionized employees) who received payments for salaries, wages, honorariums, etc. which total \$50,000 or more.

McKenzie, Katrine	\$	86,232
Thiele, Patrick		70,404

## Transfers

Listed are transfers to recipients who received more than \$50,000.

Battlefords Victim Services Inc	91,276
Buffalo Regional Victim Services Inc.	65,574
Churchhill River Regional Victim Services	100,748
Family Healing Circle Lodge Inc.	50,760
Family Service Regina	97,093
La Loche Community Development Corp	59,579
Moose Jaw Police Service	61,963
Northeast Regional Victim Services Inc.	112,760
Northern Region Victim Services	113,413
Northwest Regional Victim Services	59,620
P.A. Outreach Inc.	101,200
Parkland Victims Services Inc.	126,690
Peyakowak Committee Inc	50,762
Prince Albert Police Service	92,441
Prince Albert Regional Victim Services Inc.	68,466
Rainbow Youth Centre	74,000
Regina Police Service	217,602
Regina Region Victim Services	113,749
Regina Women's Community Ctr & Sexual Assault Line Inc.	55,403
Saskatoon Indian & Metis Friendship Centre Inc.	50,706
Saskatoon Police Service	240,192
Saskatoon Sexual Assault & Information Centre Inc.	67,334
Saskatoon Tribal Council Urban First Nations Services Inc.	58,900
South West Victim Services Inc.	63,542
Southeast Regional Victim Services Inc.	61,181

## In-Scope

Listed are unionized individuals who received payments for salaries, wages, honorariums etc which total \$50,000 or more.

Selinger, Murray	\$	65,737
Scott, Philip D.		50,387
Raynes, Douglas E.		50,025