

*Commission of Inquiry*  
*Into the Wrongful*  
*Conviction of David Milgaard*  
*before*  
**THE HONOURABLE MR. JUSTICE**  
**EDWARD P. MacCALLUM**

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Transcript of Proceedings  
and  
Testimony before the Commission  
sitting at the  
Radisson Hotel at  
Saskatoon, Saskatchewan

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On Monday, November 7th, 2005

Volume 91

Inquiry Proceedings



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**Appearances:**

*Mr. Hersh Wolch, Q.C.,*            **for** Mr. David Milgaard  
*Ms. Joanne McLean,*            **for** Ms. Joyce Milgaard  
*Ms. Lana Krogan,*            **for** Government of Saskatchewan  
*Ms. Catherine Knox,*           **for** Mr. T.D.R. (Bobs) Caldwell  
*Mr. Garrett Wilson, Q.C.,* **for** Mr. Serge Kujawa  
*Mr. Rick Elson, Esq.,*        **for** the Saskatoon Police Service  
*Mr. Chris Boychuk, Esq.,*    **for** Mr. Eddie Karst  
*Mr. Bruce Gibson, Esq. and Ms. Rochelle Wempe,* **for** the  
RCMP  
*Mr. David Frayer, Q.C.,*      **for** Minister of Justice  
(Canada), The Hon. Irwin Cotler  
*Mr. Alexander Pringle, Q.C.,* **for** Justice Calvin Tallis  
(Retired)



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**Transcript of Proceedings**

(Reconvened at 1:33 p.m.)

COMMISSIONER MacCALLUM: Good afternoon.

ALL COUNSEL: Good afternoon.

MR. HODSON: Just a couple of housekeeping matters, Mr. Commissioner. Last week when I was examining Mr. Caldwell, I think it was last week, we saw a letter that he wrote to Mr. Williams while Mr. Caldwell was with Federal Justice in 1989 and it referred to a file number 89-S dash four numbers, and it became apparent that there might be a file that Mr. Caldwell had while he was with Federal Justice. I made a request of Mr. Frayer and we in turn have located a couple of folders of documents relating to the 1988 to 1991 time period while Mr. Caldwell was at Federal Justice. Those documents are being reviewed and at the end of the day today Mr. Frayer and I will be discussing the matters with Mr. Caldwell's counsel with the expectation that it may be tomorrow some of these documents, which are relevant, may be put to Mr. Caldwell and made available to the parties, so I thought I would just bring that to your attention.

Secondly, the order of cross,



1 the order of examination today I think is as  
2 follows, that Mr. Gibson on behalf of the RCMP  
3 will be first, followed by Mr. Boychuk on behalf  
4 of Mr. Karst, Mr. Elson on behalf of the  
5 Saskatoon City Police and then Mr. Wilson on  
6 behalf of Serge Kujawa and then Lana Krogan on  
7 behalf of the Government of Saskatchewan and then  
8 Ms. Knox on behalf of Mr. Caldwell.

9 With that, I think Mr. Gibson  
10 is ready.

11 **THOMAS DAVID ROBERTS CALDWELL, continued:**

12 **BY MR. GIBSON:**

13 **Q** Mr. Caldwell, you and I of course had the  
14 opportunity to work together in 1990?

15 **A** That's right, sir.

16 **Q** And if I recall correctly, for the first few  
17 months that I was there you were under the  
18 impression I was the photocopier repair person; is  
19 that not correct?

20 **A** That was exactly my estimate, sir. I think it's a  
21 little late to alter it now.

22 **Q** We were able to straighten that out eventually. I  
23 have a few questions for you relating to some RCMP  
24 documentation that was put to you by Mr. Hodson,  
25 and I don't think it's necessary to put all of the



1 documents up, but for the record, it was 065399  
2 was a March 20th, 1969 report by Mr. Riddell,  
3 Inspector Riddell, also a document 052961, a May  
4 21st, 1969 report by Inspector Riddell, and then a  
5 document that maybe we could put up, 250597, which  
6 is a May 7th, '69 report of Mr. Rasmussen, and  
7 those were three documents that were generated  
8 back in 1969 by the RCMP.

9 A All right, sir.

10 Q And if I recall your evidence correctly, you said  
11 that you never became aware of those documents  
12 until the Inquiry?

13 A That is right, Mr. Gibson.

14 Q Okay. And if we could just go, on the document  
15 that's up, to go to page 603, just to the bottom  
16 of page 603 there, if we could call that portion  
17 up, please?

18 COMMISSIONER MacCALLUM: What's the date of  
19 this, Mr. Gibson? I was too slow.

20 MR. GIBSON: That's all right. It's May  
21 7th of 1969, a document by Corporal Rasmussen.

22 COMMISSIONER MacCALLUM: Okay.

23 BY MR. GIBSON:

24 Q And in that report it says, this is an RCMP  
25 report:



1 "It is mentioned that during the late  
2 fall of 1968 the local police department  
3 --"

4 And that would be referencing the Saskatoon  
5 police,

6 "-- had reports of two rapes and one  
7 attempted rape. These investigations  
8 were conducted by the City Police with  
9 negative results. Persons involved were  
10 as follows:"

11 Next page please, and just the top paragraphs,  
12 they reference Miss (V1)--- (V1)-, Miss (V2)  
13 (V2)- (V2)-----, (V3)-- (V3)-----, and then the  
14 paragraph along the side there that I've  
15 highlighted, in says:

16 "In these three instances the M.O. was  
17 similar to that the male approached his  
18 victim from the rear, covered their  
19 mouth with his hand and pointed a knife  
20 into their back, forcing them down the  
21 lane. The descriptions of the assailant  
22 given by all three were very similar and  
23 it appeared that the same person was  
24 involved. The assailant would force his  
25 victim to undress at knife point and





1                   always managed to stay in the shadows or  
2                   behind them in order that his identity  
3                   would not be detected. He would then  
4                   have the victim lie on her coat at which  
5                   time intercourse would take place. In  
6                   the (V3)----- case, the assailant was  
7                   scared away as a result of lights of a  
8                   vehicle approaching down the lane."

9                   Now, obviously there's a good deal of detail in  
10                  this report, Mr. Caldwell, you'll agree,  
11                  referencing those particular files dealing with  
12                  (V1)-, (V2)----- and (V3)-----?

13       A           That's right, sir.

14       Q           And you would agree with me that any  
15                   investigations that would be carried out in  
16                   relation to those files would be carried out by  
17                   the Saskatoon Police Service?

18       A           Well, in the sense, Mr. Gibson, they were all  
19                   Saskatoon, City of Saskatoon offences, it would be  
20                   the city police responsibility. Here it appears  
21                   that the RCMP attempted to be helpful, if you  
22                   will, but it would certainly be a city police  
23                   responsibility. They would be turning to the RCMP  
24                   to assist as I think we've seen earlier.

25       Q           Right. And the evidence to date so far has been



1           that the RCMP assisted on the Miller murder  
2           investigation?

3       A       Uh-huh.

4       Q       That there may have been some review of some  
5           earlier instances, but the actual initial  
6           complaint and investigation relating to those  
7           files that I've referenced under the jurisdiction  
8           of police within the province would rest with the  
9           Saskatoon police?

10      A       Yes, they certainly would, sir.

11      Q       Okay. And obviously those reports there  
12           referenced a possible connection later on to the  
13           Miller file, if we go to the next paragraph, at  
14           paragraph 20, there is drawn a possible connection  
15           to the Miller murder that they may be tied in, and  
16           again I don't want to belabour this point, I think  
17           we've gone through that a lot.

18      A       Yeah, that's correct, Mr. Gibson, as I read this.

19      Q       And I believe your evidence was that you never had  
20           a copy of this document on your file?

21      A       I did not see it, sir, much to my, I guess, shock  
22           until into this hearing when it came up on all the  
23           screens and I drew it to the attention of my  
24           counsel, so clearly I was amazed at that, but I  
25           did not have a copy, period.



1 Q And the information that you were getting in order  
2 to prosecute the case against Mr. Milgaard was all  
3 channeled through the Saskatoon Police Service;  
4 was it not?

5 A That's right, sir.

6 Q And you were not looking to the RCMP to gain any  
7 documents or -- again, anything that would be  
8 channeled your way would be channeled through the  
9 Saskatoon Police Service?

10 A That would have been my expectation, Mr. Gibson.  
11 I didn't try to go outside that framework, if you  
12 will.

13 Q Okay. So, for example, if the Saskatoon Police  
14 Service requested that the RCMP lab undertake  
15 certain tests, the response to those tests  
16 wouldn't come directly back to you, but to the  
17 police service and then over to you?

18 A That's the way it actually happened, Mr. Gibson,  
19 it should have been, and that's how it did happen.

20 Q And again, your evidence a number of times has  
21 been that you never received the entire Saskatoon  
22 Police Service file?

23 A No, quite so, sir.

24 Q Okay. And were you here when former Chief Penkala  
25 testified?



1 A Yes, I was, sir.

2 Q Okay. And do you recall him indicating that he  
3 reviewed this particular document, 250597, and  
4 that he felt that the Saskatoon Police Service  
5 were aware of all of the circumstances that were  
6 raised in this RCMP document?

7 A I don't doubt, sir, that that's what he said and I  
8 was here and heard his evidence.

9 Q Okay. But again, the connection, if I can put it  
10 that way, was not drawn in a Saskatoon Police  
11 Service report and that connection was then not  
12 forwarded onto you; is that fair to say?

13 A That's how I understand it, Mr. Gibson.

14 Q Okay. And if I could, just for the record, Mr.  
15 Commissioner, the evidence of Chief Penkala's that  
16 I was referring to is at pages 9394 and 9395 of  
17 the transcript.

18 COMMISSIONER MacCALLUM: Okay.

19 BY MR. GIBSON:

20 Q And again those three documents that I referenced  
21 that were drafted by the RCMP in 1969, and it's  
22 not necessary to put them up, but you'll recall  
23 that your attention was drawn to the front page of  
24 those documents where there was a stamp  
25 designating that it had been forwarded to the



1 Attorney General's office?

2 A In Regina.

3 Q In Regina?

4 A Yeah, that caught my eye for sure.

5 Q And again, your evidence was that that report from  
6 within your department was never forwarded on to  
7 you?

8 A Absolutely not.

9 Q Okay, thank you very much.

10 A Mr. Gibson --

11 Q Yes.

12 A -- just one thing. Do you have the, readily  
13 available the dates when the chief testified at  
14 the, at this, because as I stop and think a  
15 minute, I may indeed have been away. Is that in  
16 front of you, sir?

17 Q I'm sorry that it is not.

18 A I think I was away for the, essentially the month  
19 of May. I think the Commission was shut down for  
20 part if not all of that, so I may in fact not have  
21 heard all of his evidence, but I have no doubt  
22 that what you are saying is, you know, is correct,  
23 sir.

24 Q Okay. Thank you.

25 A Thanks very much, sir.



1 COMMISSIONER MacCALLUM: Mr. Boychuk?

2 BY MR. BOYCHUK:

3 Q Thank you, Mr. Commissioner. Good afternoon, Mr.  
4 Caldwell.

5 A Afternoon, sir.

6 Q We know each other of course, but for the record,  
7 my name is Chris Boychuk and I represent Eddie  
8 Karst.

9 A Thank you.

10 Q Just by way of review, Mr. Caldwell, in 1969-'70,  
11 you had had over 10 years' experience as a  
12 prosecutor at that time?

13 A Yes.

14 Q I think 1958 you started; is that right?

15 A That's right, sir.

16 Q And during that period of time you would have run  
17 numerous trials and preliminary inquiries?

18 A That's correct, sir.

19 Q And in preparation for running those trials and  
20 those preliminary inquiries would have conducted a  
21 large number of witness interviews?

22 A That's right, sir.

23 Q Including interviews with young people, say, in  
24 their mid to late teens; is that right?

25 A I would have.



1 Q So you would have experience with those types of  
2 people, whether they were sometimes possibly the  
3 accused or witnesses giving evidence against an  
4 accused at a trial?

5 A That's right, sir.

6 Q And I also heard you tell Mr. Wolch that you  
7 viewed your role as independent of the police  
8 services; is that correct?

9 A Yeah, that's -- that -- I would see it that way.

10 Q Right. And in terms of preparing for those  
11 witness interviews, you would review in detail any  
12 statements that those witnesses had given?

13 A That's for certain.

14 Q And part of the purpose of conducting a witness  
15 interview as a prosecutor would be to do your own  
16 individual assessment of the witness?

17 A That is part of it, sir, and to know what their  
18 view was at the time they gave the statement and  
19 go on from there, if you will.

20 Q Correct. To look at what evidence they can  
21 actually give at trial?

22 A Yes, sir.

23 Q And to do your own assessment as to their  
24 credibility and truthfulness and reliability as  
25 witnesses?



1       A       Yeah. I think, Mr. Boychuk, that was an essential  
2               thing to do.

3       Q       For you to do, and you would make your own  
4               assessment, you wouldn't rely on the assessment  
5               of, say, the officer who took the statement to --

6       A       No, that would be something I would want to be  
7               satisfied when it got to me that it either was the  
8               way it looked or if different I should act based  
9               on the, if you will, different version or  
10              whatever.

11      Q       Okay, thank you for that. And with respect to --  
12              I'm interested, and I know Mr. Hodson questioned  
13              you on your impression of certain of the  
14              witnesses, and the ones I'm particularly  
15              interested in are of course Albert Cadrain, Ron  
16              Wilson and Nichol John, and one of the questions I  
17              wanted to ask you is -- and I understand you met  
18              with these individuals both before the prelim and  
19              the trial; is that right?

20      A       That's right, sir.

21      Q       And at any course -- at any time during the course  
22              of those interviews did either of those three  
23              individuals make any complaint to you regarding  
24              any mistreatment by, say, Detective Karst or any  
25              other member of the Saskatoon Police Service?





1 A You are referring to Cadrain, John and also --

2 Q Wilson.

3 A -- Wilson are you, sir?

4 Q Yes.

5 A No, I did not receive any complaints from any of  
6 them to that effect.

7 Q Did they ever give you an indication that any of  
8 their evidence was either in any way coerced or  
9 planted by Mr. Karst or any member of the police  
10 service?

11 A No, sir, I didn't get that complaint, and I  
12 certainly didn't get that impression based on my  
13 own instincts, if you will.

14 Q So either they didn't directly make any kinds of  
15 assertions of those sort and you didn't form any  
16 impression --

17 A No.

18 Q -- just from observing them?

19 A No, that's right, sir. That's how I would sum it  
20 up, just as you have, sir.

21 Q And I know we heard from you in your examination  
22 with Mr. Hodson that often these interviews would  
23 take place in the presence of police officers?

24 A Yeah, that was -- happened. I would say with any  
25 witness for whom there was any sort of degree of



1 question of will he show up, what shape will he  
2 be, but it would also happen, sir, with what I  
3 would call conventional witnesses, young and old,  
4 who I had essentially no reason to worry about, it  
5 was always handy to have an officer there for all  
6 kinds of reasons.

7 Q Okay. And did you, in observing Mr. Cadrain,  
8 Mr. Wilson, for example, did you form any  
9 impression that they felt intimidated at all by  
10 the presence of a police officer?

11 A No, I didn't. Mr. Cadrain at that point I felt  
12 was a person who wasn't in any way rattled or  
13 shaken by the fact that there was some police  
14 officer involved, and of course he had been  
15 interviewed quite extensively, once or more times.  
16 Mr. Wilson was, who had had some legal  
17 involvements, and I guess it's fair to say some of  
18 his evidence as we saw here changed from time to  
19 time, but he didn't give me any impression that it  
20 was caused by police officers, and he particularly  
21 related well with the Regina investigator on the  
22 case who we had as a witness here.

23 Q And in particular Mr. Wilson, any complaints  
24 regarding Detective Karst?

25 A Absolutely not, sir.



1 Q Okay. And can you tell us if you would have  
2 formed an impression or made an allegation that in  
3 any way any of their evidence was either tainted  
4 by coercion or intimidation, what you would have  
5 done in those circumstances?

6 A I would think I would have had to pursue it, Mr.  
7 Boychuk, and make a note of what they said, turn  
8 to some person likely in the Saskatoon police  
9 force, but possibly best not one of the  
10 investigators simply to keep the matter in  
11 different channels, if you will, would have been  
12 how I would have reacted to that had it happened,  
13 sir.

14 Q Okay. Thank you, Mr. Caldwell, those are my  
15 questions.

16 A Okay, thank you, sir.

17 MR. BOYCHUK: Thank you, Mr. Commissioner.

18 BY MR. ELSON:

19 Q Mr. Caldwell, you know me, I'm Richard Elson, and  
20 I represent Saskatoon Police Chief Russel Sabo and  
21 the Saskatoon Police Service.

22 A Thank you, sir.

23 Q I wanted to ask you -- first of all, to some  
24 extent some of my questions are going to tread on  
25 ground that's already been covered by



1 Mr. Boychuk --

2 A Very good.

3 Q -- but I wanted to ask you, first of all, about  
4 the letter you received from Deputy Chief Forbes  
5 in 1969, which is document 007061, and  
6 specifically I wanted to go to the third page  
7 which has already been flagged on the screen.  
8 This, you'll recall, was the letter you received  
9 from Deputy Chief Forbes basically advising you of  
10 the charge, and in the last paragraph of the  
11 letter there is what would be perceived as a  
12 request:

13 "May we ...",

14 receive:

15 "... your services, please, in

16 conducting this prosecution."

17 Now I believe that, when you were answering  
18 questions of Mr. Hodson in reference to this  
19 letter, you indicated that this letter was really  
20 unnecessary; is that -- do you recall having  
21 answered Mr. Hodson's question to that effect?

22 A Mr. Elson, is this what one would call the  
23 covering letter, it has a couple of previous  
24 pages?

25 Q That is correct. If we could perhaps scroll back



1 to the previous, to the first page, --

2 A Okay.

3 Q -- this is the letter dated July 8th of 1969 --

4 A Okay, sir.

5 Q -- in which you were advised formally of the  
6 charge.

7 A Yeah.

8 Q And again, to go back to the last paragraph of the  
9 third paragraph of the letter, where there is the  
10 reference to:

11 "May we have your services, please, in  
12 conducting this prosecution.",  
13 do you recall answering Commission Counsel's  
14 question about this letter with the answer that  
15 this letter really was, to use your words, 'not  
16 necessary'?

17 A Well the -- I would think, sir, that that last  
18 one-sentence paragraph was not necessary in the  
19 sense that it's a standard covering letter, longer  
20 than usual because of the case, the -- I guess one  
21 could say they are gonna get my services, it's a  
22 nice thing to use that terminology but I'm sure,  
23 Mr. Elson, that from time -- day-to-day I  
24 essentially never wrote or phoned back and said  
25 "yes, you may have my services", because it either



1           went to me or one of my colleagues. So that was  
2           just, to me, a nice closing if you will.

3           Q       Quite frankly this, your instruction to prosecute  
4           David Milgaard, would come from your superiors in  
5           Regina in the department, or in the Attorney  
6           General's office as it was then known at that  
7           time; is that correct?

8           A       Yeah. We would have, I'm sure, briefly discussed  
9           how -- who is going to prosecute the case and, in  
10          reasonably short order, I'm sure it was decided to  
11          be me.

12          Q       So, notwithstanding the last sentence in that  
13          letter, you would agree with me that it was  
14          understood by you, by the people in the Attorney  
15          General's office in Saskatchewan at that time, and  
16          also generally speaking by the police, that your  
17          role as the prosecutor of an accused person was  
18          not done at the behest of the police, it was done  
19          at the behest of the Crown?

20          A       That's my understanding exactly, Mr. Elson.

21          Q       And in determining how you would act and what you  
22          would do you would agree with me that your  
23          discretion was pretty much independent, you were  
24          not taking instructions from the 'police service',  
25          as it was known at that time?



1 A No I, I was not, sir.

2 Q And in that respect Mr. Lockyer, when he was  
3 cross-examining you, made a reference to the rules  
4 of disclosure as being set out in the *Boucher*  
5 decision, the decision of Mr. Justice Rand, and I  
6 take it you are aware of Mr. Justice Rand, in that  
7 decision, setting out basically the role of a  
8 Crown prosecutor --

9 A Yeah.

10 Q -- in 1955; do you -- are you familiar with that  
11 case?

12 A Mr. Elson, I can't say I am in a broad sense, but  
13 was it a 1955 or earlier case, sir?

14 Q That's correct.

15 Mr. Commissioner, I asked  
16 counsel -- or Commission's staff to include in  
17 CaseVault the decision of the Supreme Court of  
18 Canada in the *Queen vs Stinchcombe*, and in that  
19 particular -- and that has now been included as  
20 document number 332085. If I could ask that that  
21 document be brought forward, and specifically to  
22 page 090, and paragraph 11.

23 Mr. Caldwell, in paragraph 11  
24 Mr. Justice Sopinka, in the *Stinchcombe* decision,  
25 refers to the role of Crown counsel, and



1 specifically to the duty of Crown counsel, and in  
2 doing so makes reference to the comments of Mr.  
3 Justice Rand, to which I believe Mr. Lockyer was  
4 referring when he referred to the *Boucher*  
5 decision. And the quotation that Mr. Justice  
6 Sopinka draws from Justice Rand's decision is as  
7 follows:

8 "It cannot be over-emphasized that the  
9 purpose of a criminal prosecution is not  
10 to obtain a conviction, it is to lay  
11 before a jury what the Crown considers  
12 to be credible evidence relevant to what  
13 is alleged to be a crime. Counsel have  
14 a duty to see that all available legal  
15 proof of the facts is presented; it  
16 should be done firmly and pressed to its  
17 legitimate strength but it must also be  
18 done fairly. The role of prosecutor  
19 excludes any notion of winning or  
20 losing; his function is a matter of  
21 public duty than which in civil life  
22 there can be none charged with greater  
23 personal responsibility. It is to be  
24 efficiently performed with an ingrained  
25 sense of the dignity, the seriousness





1                   and the justness of judicial  
2                   proceedings."

3                   It's my understanding, Mr. Caldwell -- you can  
4                   correct me if I'm wrong -- that most prosecutors,  
5                   when they began their practice, if they began  
6                   their practice at any time after Justice Rand  
7                   made that comment, that most prosecutors were  
8                   generally aware of that admonition in the *Boucher*  
9                   decision?

10          A        I would think so, Mr. Elson. It was timely, if  
11                   you will, in the sense of 1955, it was an  
12                   authoritative decision, and it was certainly  
13                   understandable and -- as I see it here, and I  
14                   believe we got into it slightly the other day but  
15                   I'm happy to pursue it if you would like to, sir.

16          Q        No, that's fine.

17          A        Yeah.

18          Q        But would you agree with me that you were  
19                   generally aware of this comment and this  
20                   admonition to Crown counsel at the time David  
21                   Milgaard was prosecuted in 1969 and 1970?

22          A        Yeah, I would be, Mr. Elson.

23          Q        So in that respect you also, and following along  
24                   the same lines of having an independent discretion  
25                   and not being the counsel for the police, you had



1 indicated, in answering Mr. Hodson's questions,  
2 that sometimes there would be a difference between  
3 the police theory of a case and the Crown theory  
4 of a case; --

5 A Uh-huh.

6 Q -- do you recall giving that evidence to  
7 Commission Counsel?

8 A Yeah, I am -- I did, and I'm sure that's the case  
9 from time to time with various cases, sir.

10 Q And it would not be uncommon, during the period of  
11 time that you were working in the Attorney  
12 General's office, for you to be presented, in a  
13 given prosecution, with what would be described as  
14 a police theory, and you would review the  
15 circumstances of the case and believe that "no,  
16 that police theory is not the one to be followed",  
17 and would establish your own theory?

18 A Yeah, or suggest other avenues that looked more  
19 promising toward a, if you will, a just solution  
20 to the cases. That happened from time to time,  
21 sir.

22 Q Now Mr. Lockyer, when he cross-examined you,  
23 suggested to you that the standard of disclosure  
24 as it existed in 1969 was the *Boucher* standard of  
25 disclosure, and the *Boucher* decision will speak



1           for itself, but it's my understanding that really  
2           the *Boucher* decision didn't say much, if anything,  
3           about disclosure, and that the law with respect to  
4           what a Crown prosecutor was obliged to disclose in  
5           1969 and in 1970 was very unsettled?

6           A       I think that that's right, Mr. Elson, and at the  
7                   risk of being facetious I still have not been able  
8                   to uncover the term "disclosure" at that time for  
9                   what we were, you know, quite, I would think quite  
10                  carefully and thoroughly doing at that time, and I  
11                  hope this case would be an example of that, sir.

12          Q       Now in your evidence, throughout the questions  
13                   that have been asked of you by various counsel,  
14                   you have made reference to the Crown policy of  
15                   disclosure as it existed --

16          A       Uh-huh.

17          Q       -- at that time. Do you know whether or not you  
18                   would have had occasion to discuss how that policy  
19                   was implemented with police officers such as Elmer  
20                   Ullrich?

21          A       I don't ever recall discussing what lay behind the  
22                   policy and how it got the way it was on -- at a  
23                   given time. I would think Mr. Ullrich, as a very,  
24                   very painstaking and thorough-going person, seemed  
25                   to cover things almost to a fault, and very seldom



1           one would have to go back and say "what about X,  
2           Y, or Z", which is one of the reasons why his  
3           appointment was such a boon to the department, the  
4           police department, and of course to our office.

5       Q       This was not, 1969, the *Milgaard* case was not the  
6           first occasion that you had to work with Elmer  
7           Ullrich; is that correct?

8       A       No. That position was formed in 1965, he was the  
9           original person in it, there was usually a junior  
10          constable assisting him. So it had been in effect  
11          in a plus or minus four years at that time on,  
12          certainly, major cases, my memory would be most of  
13          the cases that came our way, Mr. Elson.

14      Q       Right. So in that sense, during that 4,  
15          4 1/2-year period of time between 1965 and  
16          January of 1970, --

17      A       Yeah.

18      Q       -- when the *Milgaard* trial took place, it would be  
19          fair to say that Elmer Ullrich was with you in the  
20          prosecution of some notable cases?

21      A       He was. This was an exceptional case in that he  
22          physically sat in Court and took notes because it  
23          was so, if you will, long, complicated, and  
24          difficult, but he -- we would see him, he would  
25          deliver these covering letters and files on a



1           daily or every two-or-three-day-basis, come to our  
2           office, so we -- we had a good deal of contact  
3           with him back and forth, and I'm sure, through  
4           that, he was, you know, very familiar with what we  
5           would be looking for. We, of course, felt free to  
6           ask for more things, and he as well.

7           Q       In the sense -- and in that context not only would  
8                   he be familiar with what you were looking for,  
9                   would you agree with me that Mr. Ullrich, prior to  
10                  1969, would also be generally familiar with the  
11                  disclosure policy, perhaps not having discussed it  
12                  with you, but having seen it operate?

13          A       Yeah, that would be my feeling, sir, exactly.

14          Q       So he would have known, if you would have had  
15                  communication with him during preliminary  
16                  inquiries, for example, communication with him  
17                  during the conduct of a trial, he would, through  
18                  that communication, be aware of the type of  
19                  material that would have been disclosed to defence  
20                  counsel in those other cases?

21          A       He would, and this of course would assist him and  
22                  his office with ongoing cases, where he'd have a  
23                  much better idea of what was required or wanted by  
24                  our office and, for that matter, the courts.

25          Q       Now so this policy that was being implemented, of



1 providing statements, other physical evidence,  
2 laboratory reports but not police reports; you  
3 would be surprised if Mr. Ullrich was not  
4 generally aware of how that policy worked in 1969  
5 and 1970?

6 A I would suppose he was, Mr. Elson, possibly not in  
7 -- written to the letter of the law, but in a  
8 practical working way, I'm sure he would be.

9 Q Now I had put to you the comment that the law was  
10 generally unsettled until the *Stinchcombe*  
11 decision. If I could again refer to the  
12 *Stinchcombe* decision, document 332085, and  
13 specifically zero in on the comment made by  
14 Justice Sopinka at paragraph 9. Now the  
15 *Stinchcombe* decision, as I recall, would have come  
16 down right around the time you were leaving the  
17 Department of Justice; is that correct?

18 A Umm, the --

19 Q I believe it's a 1991 decision of the Supreme  
20 Court of Canada.

21 A Yeah. The federal department, sir, I left in '91,  
22 and I -- that is the date of the judgement, as I  
23 see.

24 Q In that comment Justice Sopinka says:

25 "The circumstances which give rise to



1           this case are testimony to the fact that  
2           the law with respect to the duty of the  
3           Crown to disclose is not settled. A  
4           number of cases have addressed some  
5           aspects of the subject: see, for  
6           example ...",

7           and Justice Sopinka refers to some decisions.  
8       A       Uh-huh.

9       Q       I note that one of the decisions that is referred  
10           to is the *Bourget* decision of the Saskatchewan  
11           Court of Appeal decision which, notably, is a  
12           decision of Mr. Justice Tallis.

13                       Justice Sopinka goes on to say,  
14           after referring to those cases, and I quote:

15                       "No case in this court has made a  
16                       comprehensive examination of the  
17                       subject. The Law Reform Commission of  
18                       Canada, in a 1974 working paper titled  
19                       *Criminal Procedure: Discovery* (the "1974  
20                       working paper"), and a 1984 report  
21                       titled *Disclosure By the Prosecution*  
22                       (the "1984 report"), recommended  
23                       comprehensive schemes regulating  
24                       disclosure by the Crown but no  
25                       legislative action has been taken



1 implementing the proposals. Apart from  
2 the limited legislative response  
3 contained in s. 603 of the *Criminal Code*  
4 ... enacted in the 1953-54 overhaul of  
5 the *Criminal Code* (which itself  
6 condensed pre-existing provisions),  
7 legislators have been content to leave  
8 the development of the law in this area  
9 to the courts."

10 If you go back to the period of time when you  
11 were working as prosecutor both with the  
12 Provincial Attorney General's office and the  
13 Federal Department of Justice would you agree  
14 that Justice Sopinka's description of the law, as  
15 in that paragraph I just put to you, is indeed a  
16 correct description?

17 A The -- it was, Mr. Elson. As I see it, it was the  
18 description, as I see it, sir.

19 Q Now Mr. Justice Rand, in his admonition, makes  
20 reference to the fact that it is the role of the  
21 prosecutor to present credible evidence.

22 A Uh-huh.

23 Q Would you agree with me -- and to some extent  
24 you've already touched upon this in answering  
25 Mr. Boychuk's questions -- would you agree with me





1           that the assessment as to whether or not a  
2           witness, a Crown witness was credible and should  
3           be put on the stand, was your call and your call  
4           alone as prosecutor, and that although you might  
5           receive advice from the police officer, you  
6           certainly were not taking instructions from the  
7           police officers?

8       A       That would be an accurate way of putting it. A  
9           person should be credible, I -- is presumably  
10          advanced by the police to the prosecutor as  
11          credible, at that point I think there is a whole  
12          separate stage where the prosecutor must look at  
13          it and say "is this person credible". He may very  
14          well make that decision on a sound and ethical  
15          basis and occasionally, of course, despite all of  
16          the above, the witness turns out to be not  
17          credible, but that's, if you will, another story,  
18          sir, but I -- of course that does happen.

19       Q       And that would indeed have occurred in the course  
20          of your career prior to the Milgaard prosecution?

21       A       Absolutely, sir.

22       Q       Now in assessing -- I believe Mr. Lockyer -- and I  
23          keep seeming to refer to his cross-examination --  
24          Mr. Lockyer, I believe, might have used the  
25          description of you as a "gatekeeper"; do you



1 recall that description being presented of your  
2 role as a Crown prosecutor?

3 A Yes, sir.

4 Q And you would agree with me, then, that one of  
5 your roles as a gatekeeper, consistent with the  
6 propositions Mr. Lockyer was putting to you, is  
7 that you would make those credibility assessments  
8 of Crown witnesses; correct?

9 A Yup. It wasn't a term I had heard much of before  
10 this hearing, sir, but that would be one of the  
11 things that would legitimately spring out of you  
12 viewing yourself as a gatekeeper, would be to sort  
13 out those very things as they are -- in effect as  
14 they arrived at your office, I would say.

15 Q In that sense, Mr. Lockyer's description and use  
16 of the word "gatekeeper" was not inappropriate?

17 A No, that's correct, sir.

18 Q Could you comment on what your role as gatekeeper  
19 would be in assessing whether or not a Crown  
20 witness had been promised any favours by the  
21 police, or had been intimidated or bullied by the  
22 police --

23 A Uh-huh.

24 Q -- into giving a statement; what would your role  
25 be with respect to the assessment of a witness in



1 terms of making that assessment, that call, that  
2 decision?

3 A Well with the hypothetical witness I suppose there  
4 would be no presumption that a given witness had  
5 been promised favours, if you will, with respect  
6 to his evidence, and as you, you interviewed that  
7 witness and went on, I think you'd ordinarily be  
8 reassured as to what he had said. If it cropped  
9 up, during that, that there were suspicions along  
10 the lines you've mentioned I would follow that up  
11 with the witness and then, I think, with a sound,  
12 good, sound, investigator if one were available  
13 with respect to that case, and see what he thought  
14 of it, and then I would have to make a call, one  
15 way or the other, that we either proceed with this  
16 fellow because he looks all right, to put it very  
17 awkwardly, or if there did seem something wrong  
18 there I could of course, I could of course not  
19 call him as a witness.

20 Q And if I could sort of summarize it -- and if I'm  
21 not summarizing correctly please tell me -- you  
22 would make an assessment, if it came to your  
23 attention that a witness had been promised a  
24 favour for giving a statement that supported the  
25 Crown's case and as a consequence of that you had



1 doubts, perhaps, about this witness' real  
2 credibility, --

3 A Uh-huh.

4 Q -- or if you perceived that a witness had been  
5 bullied in order to give a statement that  
6 supported the Crown's case and as a result you  
7 suspected the witness' credibility, you would not  
8 think twice in rethinking whether or not that  
9 witness should testify?

10 A Certainly not on the rethinking. And I, Mr.  
11 Elson, I did lose track of the bullied aspect,  
12 which I think would be something that would be  
13 relatively easy to detect and would really, you  
14 know, get your attention and cause me at any rate  
15 to immediately look into whether this seemed  
16 legitimate, go to a good, senior, serious  
17 investigator and pursue it that way, or to  
18 parents, or to other witnesses. And of course, if  
19 I thought that were the case, I could simply not  
20 call the witness.

21 Q Okay. Let's go the next step. Would you not  
22 agree that it is your duty, as Crown prosecutor,  
23 to assess a possible Crown witness to determine  
24 whether or not they have been provided or promised  
25 favours to give a given statement --



1 A Yeah.

2 Q -- or bullied into giving a statement; isn't that  
3 one of your responsibilities to make that  
4 assessment?

5 A I expect so, Mr. Elson. In truth I would not,  
6 with a conventional witness I -- I don't think I'd  
7 lead off with the "did someone promise you  
8 favours", and when we get by that, "did someone  
9 bully you". I certainly, for one, didn't do that  
10 as an opening statement. If there's any reason to  
11 think that I would have pursued either branch of  
12 that, of course.

13 Q Right.

14 A And even a reason, let's say from another witness  
15 who suggested to me "this is what's going on", or  
16 for that matter from defence counsel or the  
17 accused, any, you know, legitimate suggestion to  
18 that effect, then I would feel obliged to pursue  
19 it whatever the outcome was.

20 Q And that was the next question I was going to put  
21 to you, is that you wouldn't put that question  
22 deliberately, it would rather be dealt with  
23 subtly, --

24 A Yeah.

25 Q -- and you would making an assessment of the



1 witness as you are questioning that witness?

2 A Yeah. I would not start a witness interview with  
3 "(a) have you been promised favours, (b) have you  
4 been bullied", never did that, but any sign that  
5 we have been talking about, sir, would certainly  
6 trigger me into following it up in any of that  
7 range of ways, sir.

8 Q Is that particularly a concern when you are  
9 dealing with young witnesses, say for example  
10 witnesses of the age of Ron Wilson and Nichol John  
11 who may be impressionable, somewhat pliable; are  
12 there any greater concerns that you, as a Crown  
13 prosecutor, have in presenting important  
14 witnesses or important, important evidence from  
15 witnesses of that age?

16 A Well the, these would be older witnesses we're  
17 talking about, but the routine that has to be gone  
18 through with very young witnesses, in the way they  
19 are and aren't sworn, I have seen judges do that  
20 hundreds of times. Interestingly enough, in  
21 almost all those instances, the judge decided the  
22 witness was suitable to either be sworn or go  
23 ahead and give his evidence anyway.

24 Now with younger witnesses I  
25 might be, for the reasons that you have mentioned,



1           such as impressionability or lack of maturity, I  
2           would likely be more cautious, and certainly there  
3           is a good share of so-called mature witnesses who  
4           set out to fool you as well.

5           Q       In the case, and I believe you've already touched  
6                   upon this with Mr. Boychuk, but in the case of Mr.  
7                   Wilson and Ms. John you did not, in interviewing  
8                   them and in interacting with those two witnesses,  
9                   you did not come to the conclusion that (a) they'd  
10                  been promised any favours to give their statements  
11                  in May of 1969, and you also had concluded (b)  
12                  that they had not been bullied into giving their  
13                  statements in May of 1969; is that correct?

14          A       That's correct, Mr. Elson, they -- each one of  
15                   them presented, I would say, their own set of  
16                   difficulties to any prosecutor, but as I went  
17                   through that, I think we've heard that I  
18                   interviewed Ms. John on three occasions, and I  
19                   never came out of it with either of those  
20                   conclusions about those two. I was, I felt,  
21                   content to call them as witnesses with what I knew  
22                   of their evidence and then, of course, see what,  
23                   what transpired in the actual case as well, sir.

24          Q       And having said that, at the time that you  
25                   interviewed Nichol John on any one of those three



1 occasions in the course of the prelim, preparing  
2 for the preliminary inquiry and then of course  
3 preparing for the trial, I take it that you were  
4 aware that Nichol John had spent a period of time  
5 in May of 1969 in cells --

6 A Yeah.

7 Q -- at the Saskatoon Police Department; is that  
8 correct?

9 A I was, sir, and I -- I don't know if I'm allowed  
10 to suggest the circumstances of that which became  
11 known to me. These were young people from Regina,  
12 certainly her and -- Nichol John and Wilson. As I  
13 recall that incident she, in effect, wanted to be  
14 in, if you will -- pardon me -- broadly called a  
15 safe setting. She was in the female cells and by  
16 her own request ended up in what I believe was a  
17 matron's office, if I recall the evidence, but the  
18 genesis of all that was her desire to be in what  
19 one might call a controlled or more or less safe  
20 setting.

21 Q Knowing that she was in the cells in the Saskatoon  
22 Police Service at that time, around the time of  
23 the statement, shortly before the statement that  
24 she gave to Inspector Roberts, --

25 A Yeah.





1 Q -- were you satisfied that that was not done to  
2 intimidate her or to bully her; had you come to an  
3 assessment as to --

4 A Yes, sir, I'm sure it wasn't. And it was one or  
5 more of the senior investigators I think she'd  
6 been dealing with and had conveyed that, it might  
7 have been Lieutenant Short, it may have been Karst  
8 or Ray Mackie. But that was her idea, as I  
9 recall, and it was carried out to, in effect,  
10 reassure her, even though she ended up in the  
11 cells for I think one or, if not, two evenings,  
12 and I'm sure I knew that, sir, at the time.

13 Q Now you also testified, in answering Mr. Hodson's  
14 questions and the questions of others, that you  
15 would typically have a police officer present with  
16 you when you interviewed Crown witnesses, and you  
17 indicated your reasons for that. If you had the  
18 sense that the presence of a police officer was  
19 intimidating to that witness, and that as a result  
20 of the presence of that police officer you might  
21 not be getting the true information, what steps,  
22 if any, would you take to deal with that?

23 A I -- unless the witness was someone who, you know,  
24 showed the potential for blowing up in some  
25 fashion, physical or otherwise, I would -- I'd



1 have no difficulty with asking the police officer  
2 to wait down the hall or in my office, or "look me  
3 up in an hour" or something like that, because in  
4 truth you could not have an officer in on -- with  
5 the interview of each and every witness, Mr. --  
6 sir; nor was it, you know, needed in my  
7 estimation.

8 Q Now, in the case of Nichol John, you had indicated  
9 that she and Officer Mackie, Ray Mackie, did not  
10 particularly get along well; do you recall whether  
11 or not Mackie was in the room at any time when you  
12 interviewed Nichol John?

13 A I don't think so. I think this was reported to me  
14 as a -- at the time when she bolted from my office  
15 in the courthouse out the back door and onto the  
16 parking lot and toward, I think, her father's  
17 truck, that's when I learned that, and I  
18 presumably said "how -- what's going on here", and  
19 for rightly or wrongly, that was the reason that  
20 was advanced.

21 Q Do you have a recollection as to which police  
22 officer was with you at the time Nichol John  
23 bolted from your office?

24 A I think that's in print, and I believe Sergeant  
25 Ullrich was there and it may have been one of the



1 investigators as well, Mr. Elson.

2 Q Now just a final series of questions, Mr.  
3 Caldwell. We have heard evidence as to the  
4 material you did not receive, we've heard evidence  
5 with respect to the material that you did receive  
6 from the Saskatoon Police Service, --

7 A Uh-huh, uh-huh.

8 Q -- and I understand from your evidence that you  
9 did not receive the document which has been  
10 loosely referred to as "the script" --

11 A That's correct, sir.

12 Q -- which I believe is 06799; that is the document,  
13 I believe, prepared by Mackie that you did not  
14 receive?

15 A That's correct, Mr. Elson.

16 Q The next document I understand you did not  
17 receive, or one of the next documents -- sorry --  
18 one of the document you did not receive is Index  
19 of Statements, which I believe is 0063 -- I'm  
20 sorry, I believe you did have that, let's just  
21 identify that, 006301; sorry, I believe you did  
22 have this?

23 A I think you're right, Mr. Elson, that I --

24 Q And I believe you testified to the effect that you  
25 did have it?



1 A I'm sure that's right.

2 Q Mr. Gibson has already dealt with the RCMP reports  
3 that you did not have and just, if we can identify  
4 those, I believe there is the statement prepared  
5 by Riddell, which is 065399, and that is the  
6 report prepared -- I'm sorry, I'm referring to  
7 them by their surnames, I've forgotten his rank?

8 A Oh, I believe it is superintendent, but I know the  
9 investigator you mean, sir, who -- I think that's  
10 several pages, that document?

11 Q Inspector Riddell?

12 A Yeah, Inspector Riddell, yes.

13 Q Now --

14 A I'm sorry, sir, that I did not receive.

15 Q You did not receive that?

16 A Yeah.

17 Q And also you did not receive the report prepared  
18 by Corporal Rasmussen which is 250097. It's  
19 supposed to be 97. All right. I obviously had it  
20 wrong.

21 A Yeah, I think that's incorrect, sir.

22 Q If someone could help me, it's the police report  
23 of Corporal Rasmussen.

24 COMMISSIONER MacCALLUM: 250597.

25 MR. ELSON: All right, 597, that's correct.



1 I've got one too many zeros.

2 A This, sir, appears to be 098 we're looking at, or  
3 598, excuse me.

4 BY MR. ELSON:

5 Q 598, and I'm sorry, I've misdescribed it. You  
6 agree with me, as Mr. Gibson pointed out, the RCMP  
7 reports, you did not receive any of the RCMP  
8 investigation reports; is that correct?

9 A That's correct.

10 Q And in fairness to you and in fairness to  
11 Mr. Gibson, he did identify that in one of the  
12 RCMP reports there is a description of the theory  
13 that the person who committed the 1968 assaults  
14 may very well have been the killer of Gail Miller?

15 A Yes, sir, we did look at that.

16 Q And you've been here at the Commission for most of  
17 the proceedings, you are now aware, primarily  
18 through Mr. Ullrich's testimony, that not only did  
19 you not have that RCMP report, those two RCMP  
20 reports were not filed with the City of Saskatoon  
21 police either?

22 A I'm sure that's the correct evidence. He, as we  
23 know, had to testify via videotape, but it's I  
24 guess shocking that not only did I not have them,  
25 which was, you know, I think awful, but the fact



1           that they didn't get to the police department  
2           proper, Mr. Elson, would prevent them ever  
3           following it up and saying let's go and see if the  
4           prosecutor got them. Evidently they didn't. For  
5           sure they didn't hit me and, from what you've  
6           said, sir, Sergeant Ullrich's evidence was that  
7           they did not get to the police file either, which  
8           is --

9           **Q**       My understanding is that it was common practice  
10           that whenever the RCMP were asked to assist any  
11           municipal police force in Saskatchewan, whether it  
12           be Saskatoon, Regina, Prince Albert, that the RCMP  
13           would prepare their own investigation reports and  
14           that it was typical practice not to provide a copy  
15           of the investigation report to the municipal  
16           police service. Are you aware from your  
17           experience other than in this case as to whether  
18           you were aware, number 1, that the RCMP were  
19           helping an investigation, and number 2, that the  
20           investigation reports were or were not maintained  
21           on that municipal police department's file?

22           **A**       Well, Mr. Elson, there's two or three parts, and I  
23           hope I don't miss any, I looked at the very  
24           comprehensive project Flicker matter in the wake  
25           of realizing I didn't get these things. Volume 1,



1 page 45 of that document says major investigations  
2 reported through channels to division headquarters  
3 Regina and then to the department of the Attorney  
4 General, there's a file 92-8277F attached to that,  
5 and that is, you know, absolutely shocks me that  
6 good, legitimate investigations were done by them  
7 which went up the channels in their force and  
8 then, if I can put it, cross country to the  
9 department of the Attorney General in Regina and  
10 clearly never, from that department, back down to  
11 my office or other ones, Crown prosecutors in the  
12 province.

13 Mr. Elson, you asked me one  
14 other thing and I --

15 Q No, I believe that was it.

16 A Oh.

17 Q I was asking whether or not -- more to the point,  
18 if you could talk about examples, are you aware of  
19 any case where the RCMP, to your knowledge, were  
20 assisting a municipal police force such as the  
21 Saskatoon Police Service and at the same time  
22 there were RCMP investigation reports on that  
23 municipal police department's file?

24 A Well, I'm not, but in this context I wouldn't  
25 expect to be unless I was, you know, very deeply



1 involved in that particular case, whatever it was.  
2 That way -- one would hope to learn that almost  
3 even by accident, there's an RCMP name in that,  
4 how come I haven't heard about the investigation.  
5 I don't know if that answers you, Mr. Elson.

6 Q I think it does. In terms of dealing with  
7 recommendations, and I'm not sure exactly what the  
8 practice is today, but I think that in some  
9 respects it is still the same as it was in 1970.  
10 Would you agree that it would be appropriate for  
11 all police forces to share the investigation  
12 reports in those investigations that they are  
13 working on co-operatively?

14 A Yeah, I certainly would. I had many cases which  
15 were solely investigated by RCMP members, and  
16 complicated and difficult cases in which the city  
17 police were not called in, others in which they  
18 were. It's inconceivable to me that the  
19 knowledge, you know, in any one of those cases  
20 wouldn't find its way into the files or minds of  
21 the, you know, co-operating investigators from the  
22 other force. I just don't see how it could be  
23 otherwise. Regrettably, Mr. Elson, in this case  
24 it wasn't that way.

25 Q I believe, and you've already touched upon this a





1           little bit in answering Mr. Boychuk's questions, I  
2           believe you were here for at least a portion of  
3           former Chief Penkala's testimony before the  
4           Commission; is that correct?

5       A       I have a memory that I was, sir.

6       Q       And I take it that you are aware through your  
7           counsel and through the disclosure of the material  
8           on CaseVault and also through former Chief  
9           Penkala's testimony that for these many years, to  
10          the surprise of a number of people, he kept his  
11          own file with respect to this case?

12      A       Yes, sir.

13      Q       And you are also aware that the file he kept in  
14          regard to this case contained documents which were  
15          not on the file or within the records of the  
16          Saskatoon City Police?

17      A       I believe that's so, sir.

18      Q       And have you had occasion with your counsel to  
19          review the records that were disclosed through  
20          Commission Counsel by former Chief Penkala?

21      A       At the moment I can't say it. Possibly in  
22          re-examination, sir, that could be covered. I  
23          looked at an awful lot of documents and I think  
24          I'm going to say that I did because there was very  
25          thorough disclosure which took a long time to go



1 through. Maybe my counsel will bail me out now.

2 MR. ELSON: That's fine.

3 MS. KNOX: It's not bailing him out, it's  
4 bailing me out. I appreciate his saying that he  
5 got very thorough preparation, but in fact I did  
6 not specifically review the folder of Penkala  
7 documents with him, so his knowledge base would  
8 be from in the hearing room and hopefully Mr.  
9 Elson can identify for him to that which he  
10 refers. I just didn't do it.

11 MR. ELSON: I will do that,  
12 Mr. Commissioner. I had indicated to Ms. Knox  
13 that I did plan to ask Mr. Caldwell questions  
14 with respect to this and she did ask me that if  
15 he did so that I should refer to those documents  
16 and have them identified before I did and I'm  
17 certainly prepared to do that.

18 There are a number of  
19 documents, I won't refer to all of them, because  
20 I don't think that all of them carrying the kind  
21 of significance that perhaps others do.

22 A Okay, sir.

23 BY MR. ELSON:

24 Q The first document is document 324671 which is a  
25 letter from then Lieutenant Penkala to Officer



1 Kerr at the RCMP Crime Detection Laboratory. This  
2 is a document, a letter dated March 18, 1969, this  
3 document would have existed after David Milgaard  
4 had been brought to the attention of the Saskatoon  
5 police by Albert Cadrain, and although the two  
6 file numbers -- if we could actually look at the  
7 two file numbers at the top of the page, the two  
8 file numbers refer to the (V1)- and (V2)-----  
9 cases as I recall it, that in fact Mr. Penkala  
10 maintained this document on his folder related to  
11 the Gail Miller case and that he was specifically  
12 asking for laboratory information from Officer  
13 Kerr. As I understand his evidence, specifically  
14 to examine Exhibit A -- if we look at the purpose  
15 for him sending this material, it says to examine  
16 Exhibit A, the slide, B, ladies panties, and C,  
17 ladies jacket for presence of human semen, and if  
18 present to establish ABO agglutogens. You did not  
19 see this document?

20 A Absolutely not, sir.

21 Q And indeed if it had the file reference in the  
22 upper right-hand corner as it did, 10173/68 and  
23 10910/68, you would have probably believed that it  
24 related not to the Gail Miller case, but related  
25 to some other cases having occurred in 1968?



1       A       Without knowing anything, I would assume it would  
2               refer to the two females in the reference line,  
3               Mr. Elson, but that may not be the case, that's  
4               what I would assume, and I don't know if your  
5               information is similar to that or not, but in any  
6               event, I don't know.

7       Q       If we would also look at the next document,  
8               324672, which is a two page document, a laboratory  
9               report from the Royal Canadian Mounted Police,  
10              look at the date, April 1, 1969, the lab file  
11              number 286-69, and I believe, if I'm not mistaken,  
12              that this was a laboratory report you did see but  
13              believed it did not pertain to your file?

14      A       I can't say that, Mr. Elson. The one -- the only  
15               document that we've seen many times where I wrote  
16               not related, omit or something is not this  
17               document.

18      Q       Not this document?

19      A       Yeah.

20      Q       I'm sorry, and I stand corrected.

21      A       No, that's fine, sir, but just so you know it's a  
22               different one.

23      Q       So you did not see this document either?

24      A       No reason to think I would have.

25      Q       The next document is 324683, a letter again from



1 Lieutenant Penkala to Officer Kerr at the RCMP  
2 Crime Detection Laboratory dated April 21, 1969,  
3 you did not see this document either. Do you have  
4 any recollection of seeing it?

5 A Absolutely not, sir.

6 Q The next document is a letter, 324695, from  
7 Dr. Emson to Lieutenant Penkala dated June 2nd,  
8 1969 which specifically refers to the A antigens.  
9 Do you recall having seen this letter?

10 A I do not, Mr. Elson.

11 Q And this letter was not included in the police  
12 material that was provided to you?

13 A I'm sure it was not.

14 Q And based on the information you've received in  
15 this case, this letter wasn't even contained in  
16 the police records?

17 A Well, that I can -- I can accept that, sir, based  
18 on what some investigation has revealed is the  
19 case.

20 Q And in follow-up to that letter there's also the  
21 letter from Lieutenant Penkala to Officer Kerr at  
22 the RCMP Crime Detection Laboratory which is  
23 324697. Sorry, I should give the number first.  
24 And did you not see, in light of the fact that you  
25 did not see Dr. Emson's letter, I take it you did



1 not see the letter from Lieutenant Penkala to  
2 Officer Kerr?

3 A No, sir.

4 Q I'll skip the subpoena. There's also a daily  
5 journal. You typically -- I'll just maybe refer  
6 to the document, it's 325044. That's actually the  
7 first page of the journal. The cover page is  
8 325043 and the first page of the journal is  
9 325044. It was not common practice for you to  
10 receive journals that would be maintained by  
11 police officers such as Lieutenant Penkala in  
12 identification; is that correct?

13 A That's exactly so, sir.

14 Q And you would also typically not receive police  
15 officers' notes or excerpts, or photocopies of a  
16 police officer's notebook with respect to a  
17 certain investigation?

18 A That is correct as well, sir.

19 Q Do you recall ever having made a request for a  
20 police officer's notebook or for a journal in the  
21 conduct of this particular investigation?

22 A Oh, not in this one, sir, I do not.

23 Q I won't put the notebook to you. The next  
24 document I would like to put to you from the  
25 Penkala folder is 324806 which is a document that



1 describes the circumstances of the offences  
2 related to the victims (V1)-, (V2)----- and  
3 (V3)-----, and I believe it was former Chief  
4 Penkala's evidence that this was not in his  
5 handwriting and he couldn't recall who had  
6 prepared it?

7 A Yeah.

8 Q But it was on his file relative to the Milgaard  
9 investigation. You would agree with me that that  
10 document was not included in the police records,  
11 nor was it included in any of the material that  
12 was forwarded to you?

13 A No, sir, and nor was it my handwriting I'm pleased  
14 to say.

15 Q And the final documents that I wanted to refer to  
16 are a series of photographs, they begin with a  
17 photograph 324845, and that is the first  
18 photograph in a series of photographs of Gail  
19 Miller's funeral, and I take it you had not been  
20 provided with photographs of Gail Miller's funeral  
21 that had been taken by officers of the Saskatoon  
22 Police Service?

23 A No. There was a report somewhere that photos were  
24 made. This is the first I've seen of them, if  
25 this is what they are.



1 Q There was a reference, I believe there were police  
2 officers who had attended at the funeral who had  
3 taken photographs for the purposes of trying to  
4 identify possible suspects.

5 A That would be my understanding.

6 Q And you recall having read that in a police  
7 report?

8 A I did, Mr. Elson.

9 Q But you were not -- but the photographs were not  
10 produced to you?

11 A They were not.

12 Q And were you aware that these photographs were on  
13 the police file or were you aware that they had  
14 been maintained by former Chief Penkala for these  
15 number of years?

16 A No, I wasn't. I was sure they had been taken  
17 based on that police report and I would assume  
18 they still existed somewhere, but this is the  
19 first I've seen of them, sir.

20 Q Now, this is a bit of a convoluted question, but  
21 it has to be asked. When we look at the material  
22 that we acknowledge you did not see, notably the  
23 script prepared by Mackie, Detective Mackie, the  
24 RCMP reports of Inspector Riddell and Corporal  
25 Rasmussen and the Penkala folder, the salient





1 documents of which I've just gone through with  
2 you --

3 A Yes, sir.

4 Q -- if we set those documents aside for a moment,  
5 is there any document that existed, that you now  
6 know existed in 1969 or 1970 that you did not  
7 receive that in your opinion would have made a  
8 difference in the way you conducted the  
9 prosecution of David Milgaard?

10 A Mr. Elson, I do not know of any whatsoever.

11 Q Thank you, Mr. Caldwell. I have no further  
12 questions.

13 A Thank you, sir.

14 BY MR. WILSON:

15 Q For the record, my name is Garrett Wilson and I  
16 represent Serge Kujawa, but you and I don't need  
17 any introduction, Mr. Caldwell?

18 A I'm afraid that's right, sir.

19 Q In fact, we were together in the prosecution  
20 business more years ago than we would care to  
21 remember.

22 A That's so, sir, in Regina initially.

23 Q Yes. And you carried on and joined the department  
24 of the Attorney General and I went to the other  
25 side and I think you told us that you joined the



1 department in the fall of 1958?

2 A That's right, Mr. Wilson.

3 Q And four years later in 1962 you came up to  
4 Saskatoon?

5 A Correct.

6 Q And headed the Saskatoon prosecution unit?

7 A That's right.

8 Q And you remained in that position until 1987,  
9 almost 30 years you were with the department?

10 A That's right, sir.

11 Q All on the prosecution side?

12 A That's correct.

13 Q And the office in Saskatoon I take it grew  
14 somewhat in scope and numbers of bodies and  
15 responsibilities?

16 A From one until I believe 11 bodies when my  
17 position was abolished, Mr. Wilson; that is,  
18 prosecutors.

19 Q Yes.

20 A Yeah.

21 Q So your responsibilities increased materially over  
22 the years?

23 A That's right, sir.

24 Q You told us also I think that Mr. Kujawa followed  
25 you into the department of the Attorney General



1 not far behind you?

2 A That's correct. Mr. Kujawa was a classmate of  
3 mine at law class of 1957 and around 1960 I  
4 learned that he was, he had articulated with C.  
5 Roberts Davidson, Q.C. of Regina, an eminent  
6 barrister, and I learned Mr. Kujawa was thinking  
7 of moving I believe to Rosetown to practice, and I  
8 put him in touch with our Deputy Attorney General  
9 Roy S. Meldrum of that day and they had an  
10 interview which eventually led, I believe, to Mr.  
11 Kujawa being employed by our department.

12 Q Uh-huh. And the rest, as they say, is history.

13 A Yes, sir.

14 Q Mr. Kujawa, while you were in Saskatoon and  
15 growing with the unit here, his position changed  
16 and evolved and his responsibilities also grew;  
17 did they not?

18 A That's right. He would have been -- would have  
19 been, in effect, doing day-to-day prosecutions  
20 initially and the department was reorganized two  
21 or three times and he received different titles as  
22 that went on, but he stayed in Regina throughout  
23 the period in terms of his base.

24 Q Yes. He received position titles such as  
25 associate deputy minister, assistant deputy



1 minister, that sort of thing?

2 A Yes, sir.

3 Q But essentially remained on the prosecution side?

4 A That's right, Mr. Wilson.

5 Q Yeah. Now, you told us a few minutes ago that  
6 there might have been some discussion in your  
7 office in 1969 as to what prosecutor would  
8 undertake the responsibility for the Milgaard  
9 prosecution and the decision was that you would  
10 take it on?

11 A That's the -- that's right.

12 Q And that might have been, might have involved head  
13 office in Regina to a certain extent?

14 A It could well have. I was the, if you will,  
15 senior in our office of two people and I think it  
16 was pretty well a foregone conclusion that I would  
17 be taking it, but I suspect that I talked to Serge  
18 and not likely our deputy, but Serge would be head  
19 of the prosecutions, whatever title he had at that  
20 time I think, Mr. Wilson.

21 Q Okay. But once the decision was made that it was  
22 your file?

23 A Uh-huh.

24 Q It was your baby from then on; was it not?

25 A Oh, that's correct, yeah.



1       Q       There would be no advice, direction given to you  
2               in the handling of that prosecution by head office  
3               in Regina?

4       A       Only when I requested it, Mr. Wilson.

5       Q       I see. In fact, for a prosecutor to receive any  
6               interference from above, his superior in the  
7               conduct of a case, would be bordering on the  
8               improper; would it not?

9       A       Yeah, interference for sure. Solicited advice of  
10              course, you know, would be quite proper, as we all  
11              know, so I wouldn't regard anything that came to  
12              me from our Regina office as interference by any  
13              stretch of the term, Mr. Wilson, in this respect.

14      Q       So to borrow some phrases that I've seen in the  
15              material around this Inquiry, would it be fair for  
16              me to say that at no time did Mr. Kujawa direct  
17              you in the conduct of the prosecution?

18      A       He did not in the best sense of that word,  
19              whatever. If I asked to discuss things, we would  
20              discuss it in very, in some instances involving  
21              Mr. Perras my colleague, in some instances Mr.  
22              Kujawa, but I think it was pretty limited. Of  
23              course they had a very busy office going on in  
24              Regina, wouldn't be anxious to, you know, spend  
25              more time than necessary with me, if you will.



1 Q And you did tell us earlier that the only time  
2 that you might have discussed the case with Mr.  
3 Kujawa was with respect to section 9(2) of the  
4 Evidence Act?

5 A Yeah, that is so, and that's in one of my reports,  
6 Mr. Wilson.

7 Q When you left the department in 1987, Mr. Kujawa  
8 was still with it?

9 A Yes, he was, in Regina.

10 Q He was approaching retirement though; was he not?

11 A Yeah. He was a few years, three, four, five years  
12 older than me. He had come into law school at a  
13 later stage than most of our classmates.

14 Q A bit of a mature student?

15 A Yeah, and certainly a very, very bright student as  
16 well.

17 Q You worked with him in the department from 1960  
18 until 1987, 27 years?

19 A That's right. In '58 -- that's correct, that's  
20 when he came in, Mr. Wilson, that's right exactly.

21 Q So you had a rather extensive opportunity to  
22 observe Mr. Kujawa and his professional competence  
23 and integrity?

24 A I did.

25 Q How would you rate, in particular, the integrity?



1           A           He was -- he had, you know, an extremely proper,  
2                       if you will, degree of integrity, if that's how  
3                       you measure those things. He was a person with,  
4                       I'm sure, very firm views of right and wrong and a  
5                       person who would I think come to those views quite  
6                       rapidly and, all things being equal, would stick  
7                       with them. He was certainly a bright person in  
8                       terms of law school and certainly an excellent, in  
9                       my view, day-to-day prosecutor, as well as a  
10                      person who was very useful for advising more  
11                      junior people, etcetera, who might want to, you  
12                      know -- one of the advantages of being in Regina,  
13                      I had mentioned earlier that our Court of Appeal  
14                      only heard criminal cases in Regina and Serge took  
15                      a goodly portion of those, and various other of  
16                      the solicitors later did, but he would be in a  
17                      position of knowing from week to week what the  
18                      view of our Saskatchewan Court of Appeal was on  
19                      some criminal or procedural issue.

20          Q           You were aware, Mr. Caldwell, that some years ago,  
21                       arising out of these multiplicity of Milgaard  
22                       proceedings, if I may say that, that Mr. Kujawa  
23                       wound up accused of a cover-up of the Milgaard  
24                       prosecution?

25          A           Yeah.



1 Q How does that conduct square with your opinion of  
2 his professional integrity?

3 A Well, that was absolutely out of the question. I  
4 think, Mr. Wilson, that that was an ill-founded  
5 accusation, but at least limited to Regina. I  
6 think the accused were -- our Attorney General  
7 Mr. Romanow, Mr. Kujawa, whatever his title was, I  
8 believe our Deputy Attorney General Ken Lysyk, who  
9 was another classmate of ours, were alleged to  
10 have got the Milgaard and Wilson (sic) files  
11 together and cooked up some method of keeping them  
12 separate or hiding them or something of that  
13 description.

14 Q I wanted to ask you about Mr. Romanow.

15 A Absolutely.

16 Q And Mr. Lysyk. Mr. Romanow served as Attorney  
17 General of Saskatchewan from 1971 to 1982; did he  
18 not?

19 A That would -- I'm sure your dates are right, sir.

20 Q He was a member of the Law Society of  
21 Saskatchewan?

22 A Yes.

23 Q And he returned to public office in Saskatchewan  
24 as premier in 1991 and served as such all through  
25 the 1990s?





1       A       That -- I'm sure your dates are correct,  
2               Mr. Wilson. I can't give you a different opinion  
3               on that. I'm sure you are right.

4       Q       Yeah. Would you like to comment on his standards  
5               of professional integrity?

6       A       Yeah, they were -- they were totally aboveboard,  
7               and one of the things Mr. Romanow practiced  
8               diligently was that he would not let any issue,  
9               for instance, about the whole prosecutions end of  
10              the department get to the point where he was  
11              trying to influence it. I think -- not him  
12              necessarily, but some of the elected officials  
13              early on, there had been attempts made to suggest  
14              what about this and that, and he was one of the  
15              ones who learned, I think, and specifically  
16              practiced that, don't come near me with those  
17              issues about what should happen to file X when he  
18              was Attorney General, which of course worked out,  
19              you know, extremely well for everyone when that  
20              was the case.

21      Q       Mr. Romanow represented a Saskatoon constituency;  
22               did he not?

23      A       That's right, sir.

24      Q       And you were heading the prosecution unit in the  
25               City of Saskatoon?



1 A Yeah, that's correct.

2 Q Was there ever an occasion during those years,  
3 1971 to 1982, when Mr. Romanow or anyone on his  
4 behalf interfered in any degree with any of your  
5 files?

6 A Absolutely not, anything resembling that, sir.

7 Q Now, you mentioned Mr. Lysyk. A classmate of  
8 yours?

9 A That's correct.

10 Q An unusual man, would you say, a very outstanding  
11 legal scholar?

12 A Absolutely.

13 Q Top of a graduating class of two in the Town of  
14 Khedive, Saskatchewan?

15 A I believe so, sir, but he did better than that  
16 later on.

17 Q Yes, he did. And Mr. Romanow recruited him from  
18 the faculty of the University of British Columbia  
19 to be the Deputy Attorney General in 1971; is that  
20 not correct?

21 A That's right, sir.

22 Q And there he served until 1976?

23 A That would be -- I'm sure your dates are correct,  
24 sir. When the government changed and Mr. Romanow  
25 became Attorney General, there was a very sweeping



1 reorganization of the department of the Attorney  
2 General put into effect and Mr. Lysyk was the  
3 deputy in that scheme of affairs, and it seemed to  
4 be a very, very worthwhile reorganization as far  
5 as I could see, from the safe distance of  
6 Saskatoon shall we say.

7 Q So you went through three years of law school with  
8 Mr. Lysyk?

9 A That's right, sir.

10 Q And then you worked in the same department with  
11 him for five years?

12 A Yeah, in the sense that he was in -- but he was  
13 our deputy and I saw him from time to time in that  
14 respect.

15 Q Yeah. And what would you tell us about his  
16 standards of professional integrity?

17 A Well, Mr. Lysyk was a very bright gentleman who  
18 graduated from our college of law I'm sure with  
19 some special honours, went on I think to a  
20 university in England, I can't recite names and so  
21 on, came back -- could have been Oxford or  
22 something -- came back to U.B.C. on the faculty.  
23 I think, Mr. Wilson, he was dean at one point out  
24 there.

25 Q I'm going to suggest to you that when he left



1 Saskatchewan in 1976 he returned to the University  
2 of British Columbia as dean of the law department.

3 A Okay, that was the sequence then.

4 Q Okay. Now, during the five years that you worked  
5 with him in the department, did you see his  
6 professional integrity --

7 A Yeah.

8 Q -- at play?

9 A Yeah. He was an absolutely straight-shooting  
10 gentleman who didn't brook anything resembling  
11 political input into, among other things,  
12 prosecutions for certain, and I don't suggest he  
13 did in any other realm either, sir.

14 Q And I believe Mr. Lysyk left the position as Dean  
15 of the U.B.C. Law School and went on to the  
16 Supreme Court of British Columbia as a member of  
17 that Court?

18 A That's right, the, I think the trial division,  
19 Mr. Wilson, I -- and possibly the appeal division.  
20 I stand to be corrected because I know you've been  
21 nearer those things than I have, sir.

22 Q Now you alluded earlier to an accusation of  
23 improper conduct on the part of those three men.  
24 I suggest that you learned of it probably in the  
25 fall of 1992 when Mr. Wolch and Mrs. Milgaard and



1 David Milgaard publicly accused then-Premier  
2 Romanow, then Mr. Justice Lysyk, and Mr. Kujawa of  
3 having conspired together to obstruct the course  
4 of justice in the Milgaard prosecution file?

5 A That was my -- the publicity that I recall from  
6 the time, sir.

7 MR. WOLCH: Mr. Commissioner, I don't mean  
8 to interrupt unduly, but if My Friend wishes to  
9 put before the Commission where I accused  
10 somebody I'd like him to put it -- point it out  
11 other than verbally.

12 MR. WILSON: Well Mr. Commissioner, I don't  
13 propose to take the Inquiry's time this afternoon  
14 to go through chapter and verse of Mr. Wolch's  
15 participation in the press conference in Winnipeg  
16 in September of 1992 and what he said on that  
17 occasion and what he said to the press on later  
18 occasions, all of which will come before this  
19 Inquiry in the utmost detail later.

20 MR. WOLCH: I look forward to that.

21 MR. WILSON: But if Mr. Wolch would like to  
22 refresh himself by reviewing the transcript of  
23 the press conference at 004204 --

24 MR. WOLCH: Please.

25 MR. WILSON: -- Mr. Wolch participated with



1 Mrs. Milgaard and David at that press conference.

2 MR. WOLCH: Well, My Friend has said I said  
3 something, so put up what I said.

4 MR. WILSON: I'm getting there. I'm only  
5 going to make the one reference at this time, Mr.  
6 Commissioner, and as far as I'm concerned  
7 Mr. Wolch's protestation can stand until it is  
8 dealt with in more detail later. But he does  
9 state, as a matter of fact, that there was a  
10 cover-up in the Department of Justice if we look  
11 at document 004208, at the top of the page:

12 "It's simply more evidence of what we  
13 know to be a fact."

14 Third paragraph:

15 "... the cover-up was there, the  
16 question was who covered it up is more  
17 important to be found out."

18 And you'll see that Mrs. Milgaard, at page  
19 004210, --

20 MR. WOLCH: Mr. Commissioner, --

21 COMMISSIONER MacCALLUM: Now --

22 MR. WOLCH: -- I'm sorry, the reference is  
23 to me --

24 COMMISSIONER MacCALLUM: Yes.

25 MR. WOLCH: -- and My Friend says I accused



1 the Premier and a gentleman named Lysyk of a  
2 cover-up, that's what I heard him to say, and  
3 I've asked him to show me where I said that?

4 MR. WILSON: Mr. Commissioner, I said that  
5 those three gentlemen were accused by these three  
6 individuals I named, and it's a joint accusation,  
7 if Mr. Wolch wants to exempt himself from any  
8 culpability with respect to that let him do so as  
9 we go along and we'll just leave it stand as it  
10 is for now.

11 MR. WOLCH: I'm not asking for culpability,  
12 I'm asking for accuracy, the same accuracy that's  
13 been asked of any questioning being done of other  
14 witnesses. If that amounts, by My Friend's  
15 reasoning, to me personally attacking or accusing  
16 Romanow or Lysyk, I think the name is, of some  
17 cover-up, then I'd like to see it? All I'm --

18 COMMISSIONER MacCALLUM: He referred to the  
19 page --

20 MR. WOLCH: Yes, "time will tell", time  
21 will tell as to who is responsible for a  
22 cover-up.

23 COMMISSIONER MacCALLUM: "... the cover-up  
24 was there, the question was who covered  
25 it up ..."



1 MR. WOLCH: Oh, I haven't changed that  
2 opinion, but the question is the point was made  
3 that I accused the Premier. And the question  
4 before that:

5 "What about the involvement of ...

6 Romanow?",

7 I said:

8 "Time will tell ..."

9 MR. WILSON: Let us look at 004210.

10 MR. WOLCH: That's not --

11 COMMISSIONER MacCALLUM: Just a minute.

12 MR. WOLCH: Yeah. That's not even me  
13 speaking.

14 MR. WILSON: We see Mrs. Milgaard --

15 MR. WOLCH: Well --

16 MR. WILSON: Let's be fair, Mr.  
17 Commissioner, Mr. Wolch is standing -- or seated  
18 at Mrs. Milgaard elbow as she says:

19 "All I know is that Roy Romanow, Serge  
20 Kujawa, and other senior officials met  
21 with those two files."

22 MR. WOLCH: Yes.

23 MR. WILSON: If you read the transcript of  
24 that entire conversation you will find that the  
25 accusation I made is entirely borne out and is





1 supported, will be fully supported by further  
2 material which will come before this Commission  
3 in due course, if Mr. Wolch wants to plead not  
4 guilty today I'll accept that until we do better  
5 because we will.

6 MR. WOLCH: Mr. Commissioner, I resent the  
7 reference to plead not guilty. All I'm asking  
8 for is accuracy. My Friend has chosen to put  
9 before this witness material that, really, he  
10 can't really comment upon, and then he puts it  
11 before him by not correctly stating the evidence,  
12 and then hides that behind this sort of "plead  
13 not guilty" or whatever. All I'm saying is I ask  
14 for some accuracy, that's all.

15 COMMISSIONER MacCALLUM: Yes, I take your  
16 objection, but as Mr. Wilson says, whether or not  
17 you were one of the accusers of these three  
18 people depends upon a closer reading of the  
19 document by me, so I understand what you are  
20 saying.

21 MR. WILSON: Okay, that's fine, that's good  
22 enough for me for now, sir.

23 BY MR. WILSON:

24 Q Nonetheless, I'll proceed, Mr. Caldwell.

25 A Yes, sir.



1 Q You learned that this allegation and this  
2 accusation of a criminal conspiracy to obstruct  
3 the course of justice was made against former  
4 Attorney General Roy Romanow, former Deputy  
5 Attorney General Ken Lysyk, and Associate Deputy  
6 Minister Serge Kujawa in the fall of 1992?

7 A Yes sir.

8 Q What was your reaction to it?

9 A Well the way I learned about it is that it was in  
10 the press in Saskatoon in such a fashion that you  
11 virtually couldn't escape it, I was not in Regina  
12 when that thing happened but it seemed, Mr.  
13 Wilson, not to matter because you -- you were -- I  
14 remember it -- being absolutely bowled over by  
15 that suggestion and thinking, you know, how in the  
16 world could that be the case. Of course, in  
17 fairly short order I believe it proved not to be  
18 the case or anything similar to it, but I  
19 absolutely -- I thought 'how in the world could  
20 that be, that been going on in our department in  
21 Regina, or' -- it was a very shocking accusation  
22 even though I wasn't one of the proposed  
23 cover-up'ees, or whatever they are.

24 Q But let me stop you there. It cut very close to  
25 you; did it not?



1 A Yeah, oh --

2 Q Because, if such a monstrous allegation should be  
3 borne out to be true, you have been employed by a  
4 corrupt administration?

5 A Yeah.

6 Q Working as part of that?

7 A Yeah, absolutely, and, you know, the -- the --  
8 that's right, I would agree with that, that's what  
9 I had been doing for a long time at that point,  
10 sir.

11 Q When you were concluded with the Milgaard  
12 prosecution you made the report to head office  
13 that you have shown us, and when the matter went  
14 to the Court of Appeal you've told us, again, you  
15 had no input on that process?

16 A No, I didn't attend physically, I may well have  
17 discussed with Serge Kujawa the, again the 9(2)  
18 matter, but that would be if --

19 Q The 9(2) element being a large element of the  
20 appeal?

21 A Oh, of course. But if I did that, Mr. Wilson, I'm  
22 sure that was all I did, and that may not have  
23 happened either.

24 Q Thank you, Mr. Caldwell.

25 A Thank you, sir.



1 MR. HODSON: I think Ms. Krogan is next,  
2 but it is just after 3:00, I'm not sure if that  
3 is --

4 COMMISSIONER MacCALLUM: That would be a  
5 good time for a break.

6 MS. KROGAN: Sure.

7 COMMISSIONER MacCALLUM: 15 minutes.

8 *(Adjourned at 3:04 p.m.)*

9 *(Reconvened at 3:21 p.m.)*

10 **BY MS. KROGAN:**

11 Q Mr. Caldwell, given that we have met, I state for  
12 the record that my name is Lana Krogan and I  
13 represent the Province of Saskatchewan here at the  
14 Inquiry?

15 A Thank you very much.

16 Q I will be very brief, Mr. Caldwell, and I would  
17 just like to revisit some issues starting with one  
18 issue that was raised by Mr. Lockyer last week.  
19 And he put to you, Mr. Caldwell, the suggestion  
20 that no one had consulted with you regarding, with  
21 you or another Saskatoon prosecutor, regarding the  
22 sentencing issues as they related to Larry Fisher.  
23 This would be, of course, prior to his sentencing;  
24 do you recall that, sir?

25 A I'm re -- I assume that he put that to me last



1 week in his questioning, ma'am; is that what you  
2 were saying?

3 Q He did, Mr. Caldwell, --

4 A Yeah, I accept that.

5 Q -- and wanted your response on it. And I think  
6 your response to him was to the effect that you  
7 thought perhaps that contact should have been made  
8 with you. Now Mr. Caldwell, if I could just put  
9 to you some known details, if I could call them  
10 that, --

11 A Okay.

12 Q -- one of which is you never did have a Larry  
13 Fisher file; is that correct?

14 A That -- that is correct, ma'am, and I'm pleased  
15 that you are -- we can go through that, because I  
16 couldn't accept the final thing that you quote as  
17 Mr. Lockyer saying a moment ago, that's just not  
18 the case, but -- so I'd be happy to go through  
19 them in the way you are now.

20 Q There are just a few and they're --

21 A Yeah, that's fine.

22 Q Thank you, sir.

23 A Yeah.

24 Q You didn't have a file, and in fact as I  
25 understand it the only contact you had with the



1 file, if I can put it that way, was the request by  
2 Mr. MacKay that you contact police to get him the  
3 information; is that right?

4 A Yeah. We didn't have a file in our office because  
5 we did not have any Larry Fisher prosecution in  
6 our office. The only way we would have had a file  
7 would be because the police department or -- sent  
8 us one saying "here, away you go and prosecute  
9 Fisher", that didn't happen for sure, so in that  
10 sense of course we didn't -- never did have a file  
11 on the Fisher matter.

12 Q Right.

13 A Yeah.

14 Q You didn't have the information personally; you  
15 didn't prosecute him, correct?

16 A Absolutely not.

17 Q And another known detail, again if I could put it  
18 that way Mr. Caldwell, is that Mr. Greenberg, who  
19 represented Larry Fisher, was not in contact with  
20 you; is that correct?

21 A Yeah, I'm -- I wasn't here when Mr. Greenberg  
22 testified but I believe he took that position;  
23 and, regardless, I have absolutely no memory of  
24 the gentleman contacting me.

25 Q All right. And in fact, Mr. Caldwell, the



1 information that he provided to the Inquiry was  
2 that he contacted the Regina office, --

3 A Yeah.

4 Q -- or what we know as head office, in Regina?

5 A Yeah, that would be what I would have expected,  
6 and understand now.

7 Q All right. So basically, sir, you knew nothing  
8 about that file; is that correct?

9 A No, that's correct.

10 Q Now Mr. Caldwell, did head office ever consult you  
11 regarding a file that you had little to no  
12 knowledge of, and you did not prosecute?

13 A Umm, certainly, certainly not Fisher, certainly  
14 nothing to do with Mr. Milgaard. At the moment I  
15 can't think of any reason they would, and at the  
16 moment I can't recall an occasion on which they  
17 contacted me about a file that (a) wasn't in our  
18 office and (b) I didn't prosecute, it would be  
19 very -- I'd be flattered but I don't think it  
20 happened.

21 Q It would also be odd, would it not, Mr. Caldwell?

22 A In the extreme, yeah.

23 Q All right. Throughout the province -- and perhaps  
24 I'm going to state the obvious, sir -- throughout  
25 the province, sentencing standards are set by our



1           appellate court; is that correct?

2           A       That's correct.

3           Q       So what would be a fair and reasonable sentence in  
4           Saskatoon would be the same in Regina; would it  
5           not?

6           A       Yeah. When a certain topic gets up to the Court  
7           of Appeal, at that time they would come out with  
8           guidelines as to what seemed appropriate in a  
9           certain kind of offence, etcetera, so that's --  
10          that happened at the Court of Appeal level and  
11          tended to disseminate down through the other  
12          courts and agencies.

13          Q       All right. So, Mr. Caldwell, can you see any  
14          reason why head office would have contacted you  
15          and spoken to you about the Larry Fisher matter  
16          prior to sentencing?

17          A       No, absolutely none, because I couldn't help them  
18          in any way, shape, or form, ma'am.

19          Q       All right. It was also suggested to you last  
20          week, sir -- and this, again, was by Mr. Lockyer  
21          -- that -- and there was some suggested or  
22          discussed, perhaps, about the issue of public  
23          interest, and the suggestion was that "would it  
24          not have been in the public interest that Mr.  
25          Fisher's matters be dealt with in Saskatoon"; do





1           you recall that?

2       A       I remember him suggesting that.

3       Q       All right. And, sir, my question then, or one of  
4           my questions to you on that issue, is in your  
5           experience did you not see many occasions where  
6           files were transferred to different locations,  
7           whether it was within Saskatchewan or other  
8           jurisdictions --

9       A       I --

10      Q       -- outside of the province?

11      A       I certainly did when -- I was in the, pardon me,  
12           in the office in Regina up until February of 1962.  
13           I happened to be the person who looked after an  
14           industry called 421(3)'s. Now 421(3)'s, that was  
15           a *Criminal Code* section in which people in another  
16           province, we'll just say B.C. for instance, --

17      Q       Uh-huh?

18      A       -- wanted to get their charges shipped from  
19           Saskatchewan there, strictly on the understanding  
20           of a guilty plea, and that was -- there was a  
21           form, set of forms you went through to make sure  
22           that everyone agreed, and sent them off, and that  
23           was an absolutely regular occurrence, and I  
24           happened to be the person who handled it.

25      Q       And Mr. Caldwell, these matters of which you speak



1           might well be very serious matters, --

2       A       Oh, absolutely.

3       Q       -- including sexual assaults that might have been  
4           transferred; would that be fair?

5       A       Yes, they tended to be ones where the accused  
6           didn't want -- may have been sentenced already and  
7           didn't want to face coming back to Saskatchewan  
8           with the danger, for instance, of a, say a  
9           consecutive sentence or something like that, so  
10          that was a frequent happening.

11      Q       Right. And in those instances, Mr. Caldwell,  
12           would you agree with me that the public interest  
13           was neither negatively impacted nor negated by  
14           virtue of transferring those matters?

15      A       I wouldn't think so. The one -- the process I've  
16           mentioned would -- we would not send the charge  
17           from Saskatchewan unless we had some, I think,  
18           document indicating a guilty plea, so a guilty  
19           plea had to be the outcome. And of course that  
20           would be duly publicized wherever it took place,  
21           we'll say for example in British Columbia, so I --  
22           it didn't -- there was nothing to report here and  
23           I would say everything to report there. If it  
24           happened that the news of all this got back to  
25           Saskatchewan there'd be no reason that the press



1           couldn't publish it, if they were so inclined,  
2           here.

3       Q       Sure. And I will actually ask you, perhaps, a few  
4           more questions about the press.

5       A       Yeah.

6       Q       But on this issue then, Mr. Caldwell, and the  
7           matter of public interest, would it be fair to say  
8           that public interest is sort of a  
9           multi-dimensional analysis, and that you are not  
10          just considering where something is dealt with,  
11          that you also consider perhaps expense, or where  
12          the prosecutor who has the file is located, --

13      A       Uh-huh.

14      Q       -- and that weighed into public interest as well?

15      A       Well there'd be many aspects to it. Sometimes it  
16          would be not in the public interest to spend  
17          thousands of dollars shipping some charge, say,  
18          back to Saskatchewan which could be dealt with in,  
19          for instance, Alberta, it would not be in the  
20          public interest to spend a lot here sending the  
21          same thing there.

22                           And of course the public, you  
23          know, public interest, I -- to an extent, I think,  
24          is whatever the upset member of the public thinks  
25          it is on a given day, in other words that varies



1 all over, but certainly you want to operate in  
2 such a way that you are not abusing that whole  
3 thing, Ms. Krogan, would be my attitude at any  
4 rate.

5 Q All right. Mr. Caldwell, on that, on the notion  
6 again of public interest, it was suggested to you  
7 last week as well that the matter should have been  
8 dealt with in Saskatoon so the public of -- the  
9 members of this community in Saskatoon would be  
10 aware; do you recall that, sir?

11 A That, was that the Fisher matter --

12 Q Yes, sir.

13 A -- that you are talking about?

14 Q Yes, sir. I'm sorry, I wasn't clear.

15 A No, that's fine.

16 Q Yes, indeed, it is the Fisher matter that I am  
17 speaking of.

18 A Well, the Fisher matter didn't all come into nice,  
19 crisp focus all of a sudden. Now we realize that  
20 we had, we'll say, four to six unsolved sexual  
21 offences that, in fullness of time, that were  
22 Fisher's handiwork. They didn't all emerge, you  
23 know, sharply at one time. Fisher -- it did not  
24 become thoroughly visible during the Milgaard  
25 investigation, despite what I thought was a very



1 careful investigation; the Manitoba matters, to  
2 all intents and purposes no one knew about them  
3 except initially Fisher, who decided he wanted to,  
4 you know, process them and set in motion the trip  
5 by the police to interview him, the guilty pleas  
6 in Manitoba; and then the -- it would be the  
7 incentive of Mr. Fisher and his Winnipeg counsel  
8 to clean up other Saskatchewan things, as I  
9 understand it they were dealing with Regina, and  
10 there's -- there's nothing sinister about that.

11 One of the things, Ms. Krogan,  
12 is one had to have a direct indictment for that  
13 situation, and I think it was four counts, those  
14 things came from Regina, they were either the  
15 Premier or the Attorney General, the appropriate  
16 authority had to sign them, so if I wanted to  
17 process something like that in Saskatoon I would  
18 be turning to Regina to say "please get me a  
19 direct indictment". There were -- Mr. -- the  
20 gentleman in Winnipeg, Mr. Fisher's counsel,  
21 evidently was dealing with Regina which, you know,  
22 it was in my estimation entirely unremarkable. So  
23 there is a, I think a whole lot of variables that  
24 exist in any of these, Fisher's was certainly an  
25 unusual state of affairs. I don't know if and



1           when or how much his sentence was ever publicized  
2           in Saskatoon. I have no memory, for instance, of  
3           me knowing of it when it did happen.

4       Q       All right.

5       A       So --

6       Q       Okay. More specifically perhaps, Mr. Caldwell --  
7           and I thank you for that response -- but more  
8           specifically the suggestion was made to you that  
9           it would have been better, of course, dealing with  
10          matters in Saskatoon so that the community here  
11          would know. Do you recall that, do you recall  
12          that being put to you, sir, --

13      A       Yeah, I do.

14      Q       -- is my question?

15      A       Yeah.

16      Q       And wouldn't that presume, sir, that the media  
17          would be in the Saskatoon courthouse, that they'd  
18          be there, --

19      A       Yeah.

20      Q       -- they'd be ready, willing and able to report the  
21          story?

22      A       Yeah, that or maybe even, you know, having a  
23          knowledge of it, if they did have knowledge of it,  
24          pursuing the proper authorities to say "what's  
25          goin' on here". The media coverage of these



1 things was extremely hit and miss and when --  
2 without repeating that whole story, at one point  
3 they had a -- some very capable reporters from the  
4 *StarPhoenix*, from CFQC radio and CKOM radio, on a  
5 daily patrol to the police station, to the federal  
6 courthouse if you will, they -- because they had  
7 missed some things they had arranged a press  
8 conference with Chief Kettles and this was to get  
9 them into the picture so they wouldn't feel they  
10 were being kept out. But on other occasions they  
11 would be essentially invisible and as counsel,  
12 prosecutor or otherwise, you had to, you know, be  
13 very careful about pursuing them for your own  
14 ends, if I may put it that way.

15 Q I certainly understand that.

16 A Yeah.

17 Q Mr. Caldwell, it -- the suggestion that, that very  
18 suggestion that matters should be dealt with in  
19 Saskatoon also presumes that there would not have  
20 been any media coverage originating from  
21 Regina; --

22 A Yes, that's right.

23 Q -- would it not?

24 A And one of the complaints about Regina is, as I  
25 recall, is that this was done without the media's



1           attention. I mean one of the real trouble you can  
2           get into as a prosecutor is saying, you know, "my  
3           old friend so and so should know about this, I'll  
4           call him", in other words doing favours for media  
5           people who you happen to think are fair or  
6           whatever it is, there's -- I don't know why, I  
7           don't know why anything is, any criticism is to  
8           come out of the fact that the media did not happen  
9           to evidently be advised of Fisher's Regina  
10          appearance. Unless they just happened to be there  
11          and look in the room, why would they know about  
12          it, --

13        Q       And --

14        A       -- without any improper aspect?

15        Q       And on that point, Mr. Caldwell, generally, then,  
16          would you agree with me that it was not the  
17          practice in Saskatoon for any prosecutor to  
18          contact the media and invite them in to report on  
19          or to listen to a particular matter?

20        A       No, that was a, that was a very questionable  
21          practice. You might feel, you might feel it  
22          should be done, but I think you had -- one had to  
23          be exceedingly careful unless this triggered  
24          complaints that you were, you know, generating  
25          publicity, in effect, for yourself, as I would put





1           it.

2           **Q**       And Mr. Caldwell, on that final point with respect  
3                   to the media, one could never be certain, even if  
4                   a matter was dealt with in Regina and the media  
5                   was present one couldn't be certain that the  
6                   matter wouldn't be covered in Saskatoon as well,  
7                   often stories are carried in both, --

8           **A**       Yeah.

9           **Q**       -- both of the major papers in those cities; is  
10                   that correct?

11          **A**       That was my understanding at the time, some major  
12                   things that happened in Regina would be covered  
13                   here, and vice versa. But I remember mentioning  
14                   earlier in testimony that something very important  
15                   let's say could have happened in North Battleford  
16                   and never hit the Saskatoon paper, as an example,  
17                   so it was extremely variable and hit and miss how  
18                   things went.

19          **Q**       Now perhaps to step back a bit on your point, sir,  
20                   that the media was not contacted or generally it  
21                   was frowned upon that they should be contacted and  
22                   invited into a courtroom, would it then be fair to  
23                   say -- and I harken back to last week again when  
24                   Mr. Lockyer put to you that there should have been  
25                   a public explanation at the time as to why Larry



1 Fisher got four years for the matters that were  
2 dealt with in Regina; do you recall that?

3 A I remember that.

4 Q And again, sir, would the same principle hold  
5 true; that it was just not practice --

6 A Yeah.

7 Q -- for a prosecutor to instigate or to contact the  
8 media and provide an explanation such as that?

9 A No, it certainly wasn't, and there was the very  
10 real danger that the media person you didn't  
11 contact would complain to the premier, whatever.  
12 In other words, that was a -- if you decided to  
13 contact some, one person, the others might very  
14 well have their noses out of joint and I found  
15 that, you know, prosecutors in general tread very  
16 lightly in that area for that very reason. You  
17 might some day get extremely careful and good  
18 coverage of some case and the next day another one  
19 that you thought mattered a great deal might just  
20 go right over their heads collectively.

21 Q Mr. Caldwell, again on the suggestion that an  
22 explanation should have been given as to why Mr.  
23 Fisher got four years, I'm going to state the  
24 obvious, and I hope you agree with what I think is  
25 obvious, sir. Isn't it true that the judge is the



1           one who makes the final decision as to sentence  
2           regardless of what a prosecutor or defence counsel  
3           might put to him or her?

4           A       Absolutely. I think, if I'm not mistaken, Mr.  
5           Fisher I believe was sentenced to 10 years in  
6           Winnipeg, if my numbers are correct, to four in  
7           Regina. My understanding is that that was  
8           concurrent sentence. That is something the judge  
9           does. He might have -- a different judge might  
10          have walked in and said, you know, this means --  
11          must be six years consecutive or 10 or whatever.  
12          That judge happened to make that decision as we  
13          now know and that was one of many sentencing  
14          decisions that no doubt happened in Regina, let's  
15          say, that week, and, you know, to that extent was  
16          unremarkable as far as I'm concerned.

17          Q       But of course, sir, judges are bound by the  
18          guidelines set by the appellate court?

19          A       Yeah, they are, and of course people, Crown  
20          appeals, defence appeals, some of them  
21          successfully against sentences that seem outside  
22          that, and sometimes unsuccessfully, sometimes your  
23          appeal, with all its merit, doesn't work out.

24          Q       And, Mr. Caldwell, given that it is a judge's  
25          decision as to what sentence is appropriate, would



1           it not be somewhat presumptuous for a prosecutor  
2           to contact the media to explain perhaps what the  
3           judge was thinking in coming to that decision?

4       A       Yeah, I don't think you could ever get into that,  
5           saying this is no doubt what he was thinking.  
6           Some media person might try to figure that out for  
7           themselves, but I can't imagine a prosecutor  
8           saying no doubt judge X was thinking Y and Z here.  
9           I would think that would be very touchy.

10      Q       Folly?

11      A       I would think so.

12      Q       Thank you, Mr. Caldwell.

13      A       Yeah, thanks very much.

14                   COMMISSIONER MacCALLUM:   Ms. Krogan, can  
15           you help me out with the page from the  
16           transcript?  You said that perhaps you should  
17           have been consulted -- the suggestion was put by  
18           Mr. Lockyer, perhaps you should have been  
19           consulted --

20                   MS. KROGAN:   Mr. Commissioner, I would love  
21           to say that I have that offhand, but I don't.

22                   COMMISSIONER MacCALLUM:   You don't, okay.

23                   MS. KROGAN:   He questioned on Wednesday of  
24           last week.

25                   COMMISSIONER MacCALLUM:   Wednesday?



1 MS. KROGAN: It was Wednesday.

2 COMMISSIONER MacCALLUM: Thank you.

3 *(Discussion off the record)*

4 MS KROGAN: Ms. McLean very kindly advised  
5 that it would have been from Tuesday's  
6 transcript.

7 COMMISSIONER MacCALLUM: Tuesday of last  
8 week, okay.

9 A I don't have that, Mr. Commissioner.

10 COMMISSIONER MacCALLUM: If I have your  
11 question right, that it had to do with  
12 consultation on the Fisher sentencing issues in  
13 Regina and I took it from your question that Mr.  
14 Caldwell agreed with Mr. Lockyer that perhaps he  
15 should have been consulted. Was that your  
16 question?

17 MS. KROGAN: That was my understanding --  
18 that was the question, sir, and that was my  
19 understanding of the response.

20 COMMISSIONER MacCALLUM: Yes, okay.

21 MS. KROGAN: I wanted to explore that  
22 further.

23 COMMISSIONER MacCALLUM: I'll be able to  
24 find it, thanks.

25 MS. KROGAN: Thank you.



1           A           Okay, thank you.

2           **BY MS. KNOX:**

3           **Q**           Mr. Caldwell, just for the record so that anybody  
4                       reading the transcript will know where we are, I  
5                       am of course your counsel Catherine Knox and I can  
6                       indicate to you that I want to take a bit of time  
7                       to talk to you about some of the evidence you've  
8                       given in these proceedings over the last three  
9                       weeks and in doing so, if I forget to say it, I  
10                      want, where possible, to ask you to think about my  
11                      questions as most of them will relate to your  
12                      actions in 1969, 1970, in the time of 1969, 1970.

13          A           All right, ma'am.

14          **Q**           And I say that with a full appreciation, perhaps  
15                      better than most in the room, of how difficult it  
16                      is for you to keep sorted out, but if you could  
17                      kind of take your mind back to what it was like  
18                      when you came to Saskatoon as a prosecutor in 1962  
19                      to be working in an office with only one other  
20                      prosecutor and to be dealing in a prosecutorial  
21                      practice where oftentimes major files indeed were  
22                      being farmed out to private counsel because you  
23                      didn't have the resource base within your office  
24                      to handle them. I'm thinking of employing the  
25                      services of Mr. Tallis, employing the services of



1 Mr. Halyk from my office and others as we know  
2 from the record to prosecute murders and serious  
3 charges even as you were running an office.

4 A I'll attempt to keep that in mind, Ms. Knox,  
5 thanks.

6 Q Okay. And the other thing that I would ask, if  
7 you could in answering some of the questions I'm  
8 about to ask you, is to keep in mind the age as it  
9 was of the time in terms of the level of knowledge  
10 within the community of Saskatoon about things  
11 like police investigation, Court proceedings and  
12 things like that.

13 A All right.

14 Q I was trying to remember last night when I was  
15 framing some of these questions for you what was  
16 the common TV shows that were available at the  
17 time. I can think of Perry Mason as being a TV  
18 show that was in the public arena at that time.  
19 Now every time we turn on our TVs, 10 different  
20 channels, we can get Law and Order, we've had, you  
21 know, a million shows, we've had all kinds of new  
22 information, but try to think in terms of what the  
23 general public would have known back then as I ask  
24 you these questions.

25 A Thanks, Ms. Knox.



1 Q Okay. Now, I'm going to start a little out of the  
2 order I planned for myself, but to follow up on  
3 some of the questions that Ms. Krogan asked with  
4 you with respect to suggestions made to you last  
5 week about how the Fisher file should have been  
6 handled and how it was important that it should  
7 have been brought back to the community of  
8 Saskatoon so people in Saskatoon would know that  
9 the rapist that everybody was scared of had been  
10 captured.

11 A Okay, ma'am.

12 Q Now, at the risk of being accused by you and  
13 others of being on a feminist soap box, as I have  
14 been accused on occasions in the past, I'm going  
15 to ask you, do you remember in 1969 what the state  
16 of thinking was within police services and  
17 prosecutorial services around allegations  
18 primarily then of rape and where there wasn't  
19 penetration of the penis in the vagina, the  
20 indecent assault of women by male perpetrators?

21 A Well, the offences, as we know, were categorized  
22 differently. Indecent assault I think was the  
23 bottom rung of sexual assaults as I recall,  
24 possibly then attempted rape, then rape, and of  
25 course various files would end up, in effect, as





1 common assaults under certain circumstances, but  
2 that whole library of possibilities was open, and  
3 of course on occasion these things indeed did  
4 escalate into murders.

5 Q Okay. But, sir, in terms of the professional  
6 reception of those kinds of complaints by police  
7 and by Crowns, would it be fair to say that there  
8 was a general school of thought out there that  
9 there was a reluctance to believe women who came  
10 forward, there was -- there were extreme  
11 difficulties if you were a prosecutor in  
12 prosecuting because of evidentiary rules, and in  
13 fact that the solve rate on these kinds of  
14 complaints or the charge rate was very low?

15 A I would think that there was more of a reluctance  
16 than there is now, Ms. Knox, as the first part of  
17 my answer. Certainly police and/or prosecutors  
18 who ended up, if you will, with believable  
19 complainants and proper investigation, things they  
20 believed in, would certainly follow them through  
21 as best they could, but I think the, what you've  
22 suggested may have -- was certainly more of  
23 the case than it is now in terms of looking with  
24 some doubt at females, complaints about, you know,  
25 offences committed against them, but that's a very



1 broad statement.

2 Q It's also true, isn't it, and there has been some  
3 skepticism when police officers have said in their  
4 testimony here that they didn't necessarily  
5 contact victims on these files to tell them what  
6 happened, but in fact there was a major, over the  
7 years between the late '60s into about 1973, would  
8 you agree with me, or do you remember even, that  
9 there was a movement by women in Canada, the  
10 feminist movement, to try to address the many  
11 problems that victims, and especially victims of  
12 these kinds of horrible offences, were  
13 encountering from police, within the justice  
14 system, from judges generally, there was an effort  
15 to try and take the biases out of the system to  
16 get help for women because they were generally  
17 seen by other women as being hard done by in the  
18 police and criminal justice system when these  
19 complaints were made.

20 A I'm sure that's right, and I was aware of that in  
21 a general way, that there was certainly legitimate  
22 grounds for sentiment on the part of females, that  
23 they were not treated as a class with as much, if  
24 you will, veracity as, you know, equal males under  
25 some circumstances. I know that movement,



1 Ms. Knox, was something that was underway at that  
2 time, and undoubtedly no more than due let's say.

3 COMMISSIONER MacCALLUM: Are you speaking  
4 of an attitude by the police or by the  
5 prosecution or by both?

6 A I would think, My Lord, by I think society plus  
7 the police and prosecutions, but not limited to  
8 that. In other words, there was a certain degree  
9 of cynicism I think about complaints by women,  
10 some of which may never have reached Court cases  
11 is the way I would put it, sir.

12 COMMISSIONER MacCALLUM: Maybe Ms. Knox  
13 would be reluctant to ask so I'll ask, what about  
14 the judiciary?

15 A I think there would be -- there certainly were,  
16 if you'll forgive me saying, old-time judges, not  
17 in the sense of chronological years,  
18 Mr. Commissioner, but ones who came from a time  
19 when it was a little bit tough to sell some of  
20 these complaints about sexual activity, followed  
21 up by terminology like she had it coming or why  
22 was she there at that time, there certainly were  
23 some Queen's Bench judges of that day who were  
24 notorious for absolutely not convicting people of  
25 rapes, and I know that of my own knowledge. Of



1 course, Mr. Commissioner, there were many good  
2 ones, or, you know, fair ones as well.

3 COMMISSIONER MacCALLUM: Okay.

4 A But that certainly was the case.

5 COMMISSIONER MacCALLUM: I didn't want to  
6 steal your thunder, Ms. Knox, but --

7 BY MS. KNOX:

8 Q That's okay. So, Mr. Caldwell, what we would be  
9 talking about, and I come from a different  
10 jurisdiction than you and I was only in grade 1 I  
11 think when Mr. Hodson was in grade 6, so I'm even  
12 younger than him, but back in those days the 'what  
13 was she doing out at that hour of the night, why  
14 was she wearing that kind of make-up, her skirt  
15 was too short,' those kinds of things were the  
16 kinds of questions that sometimes got bandied  
17 around even in legitimate complaints of rape and  
18 sexual assaults weren't they?

19 A Yeah. I think some, as we all know, some of that  
20 is held over, but I think it was much more the  
21 case then, Ms. Knox, for sure.

22 Q Okay. And, Mr. Caldwell, in 1969 did the City of  
23 Saskatoon have, and if you don't remember you can  
24 trust me on it, but to your memory going back to  
25 1969, 1970 did the City of Saskatoon have, for



1 example, a rape crisis centre or anyone who  
2 advocated on behalf of women who were victims of  
3 rapes, indecent assaults and stuff to your memory?

4 A I'm sure there was no rape crisis centre. The  
5 advocates I could think of would almost fall in  
6 the area of social workers who dealt with the  
7 females in question and tried to assist them, but  
8 I don't think there was a --

9 Q I'm going to push your memory a bit and ask you if  
10 that dated back as early as 1969 or that that's  
11 something that evolved through your practice to  
12 your retirement from the active prosecution at the  
13 provincial level into 1987.

14 A It may have been later, Ms. Knox.

15 COMMISSIONER MacCALLUM: Do you mean help  
16 by the social workers?

17 MS. KNOX: Social workers.

18 A Social workers were a Saskatchewan phenomenon, a  
19 lot of them were very helpful, and they would get  
20 into those factual things, I suppose almost for  
21 want of anyone else, Ms. Knox.

22 MS. KNOX:

23 Q Mr. Caldwell, I'm going to suggest to you that the  
24 first rape crisis centre in Canada didn't open  
25 until 1973 and it was not in Saskatoon, so



1           certainly there wouldn't have been one in  
2           Saskatoon prior to 1973.

3           A       I'm sure you are right.

4           Q       And these are statistics drawn from a history of  
5           sexual assaults in Canada, I will provide the  
6           documentation to Mr. Hodson if he cares to have  
7           it.

8                   COMMISSIONER MacCALLUM:   '70 which?

9                   MS. KNOX:   1973.

10                  COMMISSIONER MacCALLUM:   '73.

11           BY MS. KNOX:

12           Q       And, sir, I believe -- I don't have the document  
13           in front of me, I believe that first crisis  
14           centre, as is the case with most things, opened in  
15           Toronto, but we can check on that.

16           A       All right.

17           Q       Do you have a personal memory now of when the  
18           first rape crisis centre opened in Saskatoon, in  
19           particular, and in the Province of Saskatchewan if  
20           it wasn't first here in Saskatoon?

21           A       I do not, Ms. Knox, have that.

22           Q       Okay. And, sir, by way of history and testing  
23           your memory again, and I have notes in front of me  
24           so it's easy for me, do you remember that the  
25           *Criminal Code* with respect to the offences of



1 rape, indecent assault, was in fact amended in  
2 1982 and some of the archaic offences, archaic  
3 rules were abolished again in large part because  
4 of the movement by advocates for women victims  
5 that said they just got hard done by in the  
6 criminal justice system for archaic rules of  
7 evidence, archaic attitudes by the players and all  
8 kinds of a multiplicity of reasons to have the law  
9 changed?

10 A I'm sure that that is correct, ma'am, that that  
11 happened at or about that time.

12 COMMISSIONER MacCALLUM: 1972?

13 MS. KNOX: 1982, Mr. Commissioner.

14 COMMISSIONER MacCALLUM: Oh, '82. And are  
15 you speaking of the designation of offences  
16 compendiously under sexual assaults?

17 MS. KNOX: The repeal of the old rape  
18 provisions, the indecent assault on a female,  
19 indecent assault on a male, there was a major  
20 bill, I'm thinking C-127, C-128, that completely  
21 effectively replaced it, also changed some of the  
22 rules of evidence around issues like recent  
23 complaint --

24 COMMISSIONER MacCALLUM: Recent complaint.

25 MS. KNOX: -- and those kind of things, and



1 I do have again, as I said, a history, I can  
2 provide it, but I'm just sort of skipping over  
3 the highlights of some of it in terms of the time  
4 and the way victims were being regarded in these  
5 offences in those old days, if I may use that  
6 term.

7 COMMISSIONER MacCALLUM: Uh-huh.

8 BY MS. KNOX:

9 Q And, sir, do you have a personal memory of when it  
10 was in the Province of Saskatchewan that a victim  
11 services office, and by that I think I'm referring  
12 to what you call the social workers who helped out  
13 people, when a victim service office actually  
14 opened in the Province of Saskatchewan, and in  
15 particular in Saskatoon, to assist victims of  
16 crime, including those who had horrific personal  
17 things happen to them like the sexual assaults and  
18 various permutations of the old offences of rape  
19 and indecent assault?

20 A I thought of social workers as separately, not in  
21 a negative way, Ms. Knox, but when that victim  
22 services organization came in, I'm not positive  
23 about that, but there was a legislation in  
24 Saskatchewan which allowed people to seek  
25 financial compensation based on crimes committed





1           against them, if you will. I at the moment am not  
2           sure -- I assume that included sexual offences.

3       Q       You are thinking of the victims of crime acts  
4           which allowed for financial redress?

5       A       That's what I'm sure it's called, or was called.

6       Q       And we can check the date of that being invoked in  
7           Saskatchewan, but I'm going to suggest to you it  
8           certainly wasn't in place in 1969, and if this  
9           province parallels others, probably didn't come  
10          into place until the early or mid '80s.

11      A       I'm sure you are right.

12      Q       I'm like Mr. Lockyer and I'm going to tell you not  
13          to trust me too much. But that's what you are  
14          thinking of, is the victim services legislation.

15      A       Okay.

16      Q       Where victims could apply to the government for  
17          financial compensation for lost wages, injuries  
18          suffered and those kinds of things if they were  
19          victims of crimes?

20      A       That's my memory of it.

21      Q       Okay. And, sir, one other -- I didn't pull up a  
22          document number, but early in the proceedings, and  
23          I'm not sure if you were present, Mr. Hodson  
24          referred us to statistics, crime statistics for  
25          the Saskatoon Police Service in 1969 and 1970. I



1 have a memory that the complaints of rape in '69  
2 or '70 was, like, 14 and the number that resulted  
3 in charges was, like, five, and I may be wrong on  
4 that, and I'm sure somebody will correct me, but I  
5 just didn't take the time to go look the document  
6 up to refresh my memory, but does that percentage  
7 of charge rate sort of strike you as being in  
8 accordance with the practice, the times, that it  
9 would be a low charge rate, a relatively low  
10 number of complaints if it was only 14, but  
11 certainly that less than half of them ended up in  
12 being charged or case concluded by a determination  
13 that they were unfounded or some such thing?

14 A That sounds realistic to me, and to some extent of  
15 course it was in proportion to the size of the  
16 city, Ms. Knox, in terms of population; in other  
17 words, it was quite a bit smaller, but of course  
18 that statistic is very striking which seems small  
19 by any measure I would say.

20 Q If I'm right on it, and I stand -- I'll have  
21 someone correct me on it I'm sure if I'm not.

22 A Okay.

23 Q And, sir, did you develop any policy during the  
24 years, and I don't mean this in any way to be  
25 chastising, critical or anything of that nature,



1 but did you, within your office in Saskatoon from  
2 the time you came in 1962 or 1965, take any steps  
3 to develop a policy or a direction for police and  
4 yourself and Mr. Perras, your original prosecutor,  
5 and subsequent prosecutors as they came, to  
6 encourage them to be attentive to emotional crimes  
7 like rape and sexual assaults and those kinds of  
8 things that were personally painful and ensure  
9 that somebody made sure to look out for victims?

10 A Not in the so-called early days. One thing I do  
11 recall that happened in our office was quite an  
12 elaborate scheme was put together for the  
13 prosecution of child victims, I think sexual and  
14 otherwise, there were eight or 10 signatories to  
15 this, including the chief of police, social  
16 services, a lot of legitimate agencies who at that  
17 point it was felt that these things were not  
18 getting the attention or priority they deserved.  
19 We got out a policy and I actually used the  
20 signature page as part of my CV after that for a  
21 while and that was more directed towards children,  
22 but I think it would include sexual matters if I'm  
23 not mistaken, Ms. Knox.

24 There was also another employee  
25 of the provincial government in the local Crown



1 prosecutors, and I expect elsewhere, who had a job  
2 for a while of making certain that victims got to  
3 know the results of the cases, in effect, and I  
4 think maybe a little more proactive in seeing them  
5 at the court house and making sure they are  
6 comfortable, etcetera, but at one point there was  
7 a real gap in notifying victims of the outcome of  
8 their cases, good, bad or indifferent.

9 Q Okay. And again in terms of assisting you and  
10 assisting us with trying to put dates or time  
11 frames around those developments --

12 A Uh-huh.

13 Q -- I'm going to suggest to you that the initiative  
14 that you are talking about with respect to making  
15 prosecutors better at prosecuting, police better  
16 at investigating and the system more sensitive to  
17 children was an initiative that came after the  
18 Badgley Commission report on sexual offences  
19 against children in Canada was released in 1985,  
20 and again I might be a little wrong on the date,  
21 I'm --

22 A Just let me think of that. That's quite possible  
23 because I was still with the department until 1987  
24 and I recall this being something that happened  
25 not long before I left. There was actually a



1 study done in which some governmental agency  
2 actually, in effect, approved of the way our  
3 office was handling these things I think, and of  
4 course, needless to say, I could never find the  
5 study after that, but it did exist, so there  
6 was -- that '85 sounds right because I wasn't  
7 there that long after that, Ms. Knox, and that  
8 document should be relatively easy to find I hope.

9 Q Okay. And, sir, again in terms of placing in time  
10 when you have in your mind that during your tenure  
11 as the senior Crown there was an actual staffing  
12 position in the office to let victims of crime  
13 know what happened to their cases, was that before  
14 or after this initiative with respect to being  
15 more responsive and more responsible about how we  
16 dealt with complaints by children and their  
17 families, that they were victims of sexual abuse?

18 A Well, that one position, Ms. Knox, was after I  
19 left the -- because I learned about it when I was  
20 on Provincial Court by saying who is that and  
21 what's going on. It, I think, may have had a  
22 limited life span, but I thought it was a very  
23 commendable move.

24 Q Okay. But just so that we're clear on what was  
25 available and what was there to consider in



1 1969-'70, that position wasn't there until after  
2 you left in 1987?

3 A That's right, yeah.

4 Q Okay. So to go back I guess to where I started  
5 with this, in 1969, taking yourself back to 1969,  
6 1970, 1968 when these first complaints came that  
7 women were being assaulted in the city, within  
8 your office did you have a particular mechanism in  
9 place to be, and I'll use the feminist word,  
10 sensitive to victims of these kind of complaints  
11 and allegations and no mechanisms in place to make  
12 sure that they were included, briefed and made  
13 aware about complaints that they made?

14 A Were you suggesting we did not have it, Ms. Knox?

15 Q Yes.

16 A Yes, that's correct, we did not have any  
17 organization, formal or otherwise, to do that at  
18 that point for sure.

19 Q So to take that to its next logical conclusion, is  
20 it fair then to say that what happened to the  
21 victims that we've heard about in these  
22 proceedings in 1969, 1970 who did not learn that  
23 Mr. Fisher had pled guilty to and was convicted of  
24 assaults, or rapes of at least four of them,  
25 wasn't uncommon; in fact, if they had found out



1           that might be more the extraordinary event?

2       A       If they had found out it would be the initiative  
3           usually I think of a conscientious investigator  
4           and on occasion a prosecutor might decide to carry  
5           that out by making a phone call, but it was, I  
6           would think, the exception.

7       Q       Okay. Now, sir, I want to take some time, and I  
8           don't intend to go through everything that you've  
9           been through in the last four weeks, I want to  
10          just touch on some of the suggestions that have  
11          been made to you, particularly where those  
12          suggestions have been accompanied by the -- or  
13          accompanied by a further suggestion that somehow  
14          you engaged in improper behaviour, and that's of  
15          course my biggest concern, and I want to start  
16          with the suggestion that has been made a number of  
17          times that you did not adequately disclose to  
18          Mr. Tallis all that should have been disclosed to  
19          him in 1969. Mr. Elson today touched a bit on the  
20          disclosure standards of the day, Mr. Pringle  
21          touched a bit on it when he examined you last  
22          week, Mr. Lockyer and Mr. Wolch touched on it at  
23          various points, but I want, if I could, to bring  
24          up a letter that Mr. Tallis wrote to you on June  
25          10th, 1969. The document number is 009289 and I



1 want to refer you to a sentence, if I can bring  
2 that out with my scratches all over it -- my  
3 fingernails don't work very well on the screen I  
4 must say -- you described Mr. Tallis last week as  
5 a very able counsel, a professor at the law  
6 school, one very learned in the law I think would  
7 be a good way to capture your belief and your  
8 understanding of his standard of practice?

9 A Yeah, not only in the academic sense, but very  
10 much in the practical day-to-day sense, Ms. Knox.

11 Q Okay. In this letter to you, his first of June  
12 10th, 1969 to advise you that he was going to be  
13 acting as defence counsel for Mr. Milgaard, he  
14 asked you for a number of things but he made this  
15 statement that's of interest and which I direct  
16 your attention to:

17 "I realize that I may not be entitled to  
18 them as a matter of law but I can assure  
19 you that I never try to abuse  
20 co-operation of this nature when it is  
21 accorded to me."

22 A Uh-huh.

23 Q And I take it, sir, that when Mr. Tallis made that  
24 statement in that letter of June 10th, 1969 he  
25 was, in fact, correctly stating the law with





1           respect to the Crown obligation to provide  
2           material to him?

3           A       Yes, he, I'm sure he was, and I -- I've -- I find  
4           the wording of this paragraph is, I thought,  
5           extremely appropriate because it's a polite  
6           request, "would you assist me and let me have  
7           copies and related reports", and then he says he  
8           realizes he may not be entitled to them as a  
9           matter of law, which we will assume is the actual  
10          law of that day:

11                       "... but I can assure you that I never  
12                       try to abuse co-operation of this nature  
13                       when it is accorded to me."

14          So there would be no earthly reason not to  
15          cooperate with that because it was very (a)  
16          correct in law I believe now, and (b) very, a  
17          very polite and professional request for me to do  
18          something.

19          Q       Sir, putting aside what you know now because we  
20          have had many reviews of the David Milgaard  
21          prosecution file, we have had reviews of the  
22          police, the Gail Miller investigation file, all  
23          the reviews that have gone through various formal  
24          channels, some informal channels, but ultimately  
25          bring us here today, and putting aside everything



1           that you would now do differently with the benefit  
2           of knowing that Mr. Milgaard was innocent of this  
3           crime in 1969, did you in any way consciously  
4           attempt, in 1969, or deliberately withhold  
5           anything from Mr. Tallis that you felt could be  
6           used by him to establish the innocence of David  
7           Milgaard?

8           A       No, absolutely not, Ms. Knox.

9           Q       In your -- and there's various correspondence, I  
10          won't go through it, that speaks with -- exchanged  
11          between you and him, and notations in your file  
12          about discussions with him, invitations to him to  
13          come look at your file, for him to attend police  
14          meetings that you were having with police  
15          officers; at any time did you ever make any  
16          suggestion to a police officer, "don't say that in  
17          front of Mr. Tallis", or did you have any police  
18          officer say to you, "don't let Cal Tallis know  
19          about that because he might get on to the fact  
20          that we're up to somethin' here or we're doin' a  
21          dirty deed?"

22          A       None of that happened, I didn't detect that on the  
23          part of any police officers and it simply was not  
24          in -- it simply did not happen in this instance,  
25          period.



1       Q       Sir, there have been various suggestions made  
2               through the inquiries that have gone on over the  
3               years and the evidence that we have had at the  
4               Inquiry about the information that you had in your  
5               possession in 1969, and some have argued that you  
6               had the whole police file, in fact Elmer Ullrich  
7               testified in his video statements that he gave you  
8               everything that he got, which he believed to be  
9               the whole police file, --

10      A       Uh-huh.

11      Q       -- and you've stood fast that you didn't get the  
12               whole Gail Miller murder file; do you recall that,  
13               your evidence in that regard?

14      A       Yeah, I remember that.

15      Q       Okay. Sir, I'm going to ask to bring up -- now,  
16               before I go there, would you agree with me that  
17               all of the evidence points to the fact that Ray  
18               Mackie was probably the, at the end of the day,  
19               the person who had the most hands-on to do with  
20               the file? And I speak of that in terms of  
21               organizing the file, getting all of the materials  
22               together, and ultimately I suspect he was the one  
23               who delivered what should go to you on the  
24               Milgaard file to Mr. Ullrich, and we'll see if  
25               that is, proves to be the case, --



1       A       Okay.

2       Q       -- but essentially he was a pretty key figure in  
3               terms of the paper flow and keeping all of the  
4               materials in line so that you would know  
5               everything that you needed to know, hopefully, to  
6               prosecute this case properly?

7       A       Yeah, that's right.

8       Q       Okay. And I wonder if I could bring up a portion  
9               of a transcript of an interview that was recorded  
10              between Mr. Mackie and Peter Carlyle-Gordge in  
11              what was likely after Mr. Carlyle-Gordge met with  
12              you on March 11th-March 12th, 1983, and the  
13              document page in particular that I want brought up  
14              is 325621, which is page 6 of the transcript of  
15              the interview between Mr. Mackie and  
16              Mr. Carlyle-Gordge.

17                   COMMISSIONER MacCALLUM: What's the doc.  
18              ID, do you know, Ms. Knox?

19                   MS. KNOX: Unfortunately, I only took it  
20              from 325619, I'm going to have to ask --

21                   MR. HODSON: It's up there now, 325616.

22                   COMMISSIONER MacCALLUM: 616?

23       BY MS. KNOX:

24       Q       Okay. Going if I could, then, to page 325621, and  
25               I'm going to just get the staff to bring up the



1 exchange that takes place between Peter  
2 Carlyle-Gordge and yourself, starting here. Ray  
3 Mackie?

4 MR. HODSON: RM, Ray Mackie.

5 COMMISSIONER MacCALLUM: And Ray Mackie?

6 BY MS. KNOX:

7 Q Ray Mackie, sorry. And, in particular, I want to  
8 direct you to the part where Peter Carlyle-Gordge  
9 is saying to Mr. Mackie that he saw the file --  
10 and by that we know it was your file within your  
11 office that he had been in and looked at just  
12 before this interview, if he did do it in  
13 accordance with the schedule that you and he had  
14 talked about -- and he comments that there were an  
15 unbelievable number of interviews, and in your  
16 file you had 95 plus, we keep talking about 95 --

17 A Yeah.

18 Q -- but did you get a few others after, like  
19 Maurice Cerato, George Lapchuk, Ute Frank,  
20 Craig Melnyk and those?

21 A Uh-huh.

22 Q And you will see here what Ray Mackie said in 1983  
23 when Mr. Carlyle-Gordge was talking about how big  
24 the file was, and he said, and:

25 "... he wouldn't have it all. There



1                   would be part of it in a file at the  
2                   station that was ... cover things that  
3                   were done and yet not connected with it  
4                   at all."

5                   So, sir, in 1983 it would appear that Mr. Mackie  
6                   was sharing your view that there were two kinds  
7                   of files involved at this investigation, the part  
8                   that had to do with David Milgaard that was what  
9                   you called the David Milgaard prosecution file,  
10                  and a Gail Miller murder investigation file, as  
11                  you refer to it, that had many things on it not  
12                  sent to you because they didn't appear to be  
13                  connected to the prosecution of David Milgaard?

14        A           That's the way I read this. He says:

15                   "There would be part of it in a file at  
16                   the station that was ...",

17                  etcetera, which is the part, clearly, that I did  
18                  not have, Ms. Knox, is what he is talking about.

19        Q           And Mr. Caldwell, you would agree with me that you  
20                  and I haven't looked at that particular passage  
21                  before today, because I must confess I found it on  
22                  the weekend?

23        A           No, we haven't.

24        Q           But does it give you some comfort that as far back  
25                  as 1983 Ray Mackie, who played a major part in the



1 file, was asserting that you did not have the full  
2 investigation file?

3 A Yeah, that's certainly, I think that's correct,  
4 and it makes sense, and I'm pleased to see that he  
5 had that memory of it, Ms. Knox, when he made this  
6 interview, which of course is some time ago now.

7 Q 1983.

8 A Yeah.

9 Q Again, it doesn't have a date, but assuming that  
10 Mr. Carlyle-Gordge -- and we'll hear from him --  
11 followed what he thought he would do after he  
12 finished his interviews with you, because Ray  
13 Mackie testified that he called you and asked you  
14 should he talk to Mr. Carlyle-Gordge, and you  
15 encouraged him to go ahead?

16 A I recall that as well, ma'am.

17 Q Yes. Now, sir, at various points in time you have  
18 been referred to the document by many in these  
19 proceedings, including Mr. Hodson, Mr. Elson,  
20 Mr. Wolch, Mr. Lockyer, that's "the script"  
21 document?

22 A Yeah, that's right.

23 Q And you've asserted that that's a document that  
24 was never in your prosecution file?

25 A That's correct.



1 Q That the first times you saw it were during, I  
2 guess, the 690 review when you saw it in Inspector  
3 Quinn's office at the Saskatoon Police Service,  
4 and you saw it when you accompanied Mr. Pearson,  
5 or Sergeant Pearson to the prosecutors office in  
6 the basement of the courthouse. And it was in a  
7 file that was marked Art Roberts, Polygraph  
8 Operator, or labelled to that effect, which we've  
9 since found?

10 A Yeah, that was in, that latter was in Regina. The  
11 order of those, Ms. Knox, I'm not sure, but those  
12 were the only two.

13 Q Okay. There's some suggestion in some of the  
14 materials that Mr. Wolch asserted at one time that  
15 a copy of this script document had markings on it  
16 that showed it had been received at the  
17 prosecutors office, and I think he may have  
18 suggested that there might even have been  
19 handwriting on it that was yours, and I ask you;  
20 have you ever seen a copy of a version of this  
21 script document that has anything on it to  
22 indicate that it was received at your office, or  
23 personally reviewed and marked on by you, in any  
24 manner whatsoever?

25 A Not at all, ma'am.





1       Q       Sir, you said to Mr. Lockyer last week that, and  
2               when he was questioning, I guess what could best  
3               be described as the efficiency of your memory in  
4               that you could remember; you could remember things  
5               that might be helpful, you couldn't remember  
6               things that might not, that it was said by you  
7               that this particular document stuck out in your  
8               mind when you saw it in 1990 because it was  
9               different. And that was a statement that's  
10              contained in the transcript, and I -- I did mark  
11              it, Mr. Commissioner, and I may come to it as I go  
12              along, and I won't give you the document ID. The  
13              discussion is around -- it's at transcript page  
14              17721 where Mr. Lockyer said:

15                    "And I must say, sir, I don't understand  
16                    how you can have absolute certainty in  
17                    that regard when we consider so many of  
18                    the other documents that you did see  
19                    that you now can't remember that you  
20                    ever saw. I'm wondering how you are  
21                    able to put all these other documents in  
22                    front of you ...",

23              and it continues on for some pages about that,  
24              and your response to him was that you had never  
25              seen a parallel document of this on any of the



1           other serious prosecution files up until this  
2           point. And I take it, as a prosecutor, there was  
3           a familiarity and a design to the kinds of  
4           reports that police sent to you; we have, in this  
5           file we have the occurrence report, we have  
6           investigation reports, but everything follows a  
7           format as it were?

8       A       The large -- that's correct.

9       Q       And from the laboratory you get files, you get  
10       forms in a particular format, if you practice for  
11       ten years as a prosecutor you've seen a thousand  
12       of them, if you practice for 20 years you've seen  
13       20,000, and the numbers continue?

14      A       That's right, Ms. Knox.

15      Q       Okay. The kind of document that the script  
16       document represents doesn't have any standard  
17       police form to it; does it?

18      A       No, it does not. The thing I said to -- in this  
19       line 15:

20                        "I had never seen a, if you will, a  
21                       parallel document on any of the other  
22                       serious prosecutions we had had up until  
23                       that point come into -- pardon me, come  
24                       into our office."

25       And then, later in the paragraph:



1                   "... we never had similar documents  
2                   surface in other files and of course  
3                   that in itself made it stick out.",  
4                   and, Ms. Knox, I couldn't put it any better than  
5                   that in my opinion.

6       Q       Okay. I want to take your, the accuracy of your  
7               memory as you purport it to be, a step further and  
8               ask you; if this document had been on your file in  
9               1969 when you were prosecuting and at the  
10              conclusion of the file in 1970, January 31st the  
11              trial is over, I take it, your evidence being what  
12              it is and your file being what it is, it would  
13              have stayed with the file?

14      A       Yeah, that's correct.

15      Q       And --

16      A       It would have stayed with the file because my --  
17               the way this particular file developed, despite  
18               what I said to Chief Kettles in the letter I in  
19               fact did hang onto the file indefinitely and I did  
20               not discard items from it, and therefore by  
21               definition that script would have had to be there  
22               later.

23      Q       And, sir, if we follow that logic, that if it was  
24               there in 1969 and it was there in 1970 and it was  
25               there in 1990 when the file -- your file ended up



1 in the courthouse in Regina -- and we'll hear  
2 evidence from others, including Mr. Neufeld and  
3 Mr. Brown --

4 A Uh-huh.

5 Q -- about how your file got kept and whether there  
6 was any effort to keep the integrity of it  
7 intact -- but if it had been there in 1969-1970,  
8 if I can take myself where I want to go here, and  
9 it was there in 1990, would you agree with me that  
10 it would have been in the file in 1981 when Gary  
11 Young came and looked at your file on behalf of  
12 Mrs. Milgaard?

13 A It would have had to be in the file for -- because  
14 of that very definition, ma'am.

15 Q And perhaps more significantly, given the mission  
16 of disguise he went under of to you in 1983, it  
17 would have been, had to have been there in  
18 February of 1983 and March 1983 when  
19 Mr. Carlyle-Gordge spent extended hours, according  
20 to his correspondence to you, looking at your  
21 file, dictating notes from it, and interviewing  
22 you about it?

23 A Equally, it would have had to be there then.

24 Q Okay. Sir, I've reviewed the transcript of your  
25 interview as it was recorded with



1 Mr. Carlyle-Gordge, or two interviews, and I don't  
2 find anywhere in that where he asks you about that  
3 document; do you remember him asking you about  
4 such a document?

5 A No I do not.

6 Q And, sir, I don't see anywhere in any of the  
7 documentation that I have where he, subsequent to  
8 meeting with you, reviewing your file, dictating  
9 notes on your file, identified the existence of  
10 that document to anyone. To your knowledge, did  
11 Peter Carlyle-Gordge ever say to anybody, "oh my  
12 God, I found a document that sent shivers through  
13 my spine on that file when I was looking at it in  
14 February and March on behalf of the Milgaards in  
15 the efforts to exonerate David Milgaard?"

16 A He -- I never -- I did not hear any reports back  
17 to that effect and, clearly, it didn't happen in  
18 my presence either.

19 Q Okay. Sir, given the descriptions that have been  
20 given to it by Mr. Lockyer, by Mr. Wolch and  
21 others, if it had been on your file, and given  
22 that Mr. Carlyle-Gordge noticed little details  
23 like the Larry Fisher note by Sergeant  
24 McCorriston --

25 A Uh-huh.



1       Q       -- or Constable McCorriston, can you imagine that  
2               he would have missed it in his thorough review, or  
3               what appeared to have been a thorough review of  
4               your file, over a number of hours?

5       A       No, I can't imagine that he would have missed it.  
6               I can only say that the way he went through the  
7               file, un -- un, you know, bridled from my point of  
8               view, he couldn't have helped coming across it if  
9               it physically was there.

10      Q       And, sir, similarly with Gary Young when he came  
11               to your office, and my understanding was his visit  
12               to your office preceded Carlyle-Gordge by a couple  
13               of years?

14      A       Uh-huh.

15      Q       Did he draw to your attention, say "what's this,  
16               my God, this is a terrible thing, how could this  
17               be", anything of that nature to suggest that he  
18               saw anything in your file that caused him that  
19               kind of shiver or concern that's been ascribed to  
20               this document by this and other proceedings?

21      A       No, that did not happen with Mr. Young, ma'am, and  
22               of course he was there under perfectly legitimate  
23               circumstances as we will be hearing later on.

24      Q       Okay. In fact, he was there as counsel, with your  
25               full co-operation --



1       A       Yeah.

2       Q       -- and with your knowledge that he was there on  
3       behalf of David Milgaard and Mrs. Milgaard in her  
4       assistance to her son?

5       A       That's correct, came into the office, read the  
6       file over, however long it took, and may or may  
7       not have asked me some questions and went on his  
8       way, as far as I know, happy, satisfied that he  
9       had seen everything.

10      Q       And we had some evidence last week -- I believe  
11      last week, I'm losing track of the weeks -- that a  
12      CBC reporter or a CBC assistant, Sandra Bartlett,  
13      at some point in the late '80s went through the  
14      file?

15      A       Uh-huh.

16      Q       And did she, or to your knowledge did she ever  
17      purport to see this document on your file, to get  
18      shivers because she saw it there or in any way  
19      identify that kind of supposedly sinister  
20      machination by police, and maybe by you, in your  
21      file from 1969-1970?

22      A       No. That was part of the Eric Malling interview  
23      which, in fact, he did record a television program  
24      in our offices in Canterbury Tower and it, to the  
25      best of my knowledge, was never shown because he's



1           -- he changed channels.

2                       Now I first heard about or had  
3           that name brought back, Sandra Bartlett, Ms. Knox,  
4           in the Inquiry, and I came out of whatever room we  
5           were shooting this interview in to find her in our  
6           office looking through the file. I didn't  
7           authorize that. It had to be, it had to be, you  
8           know, gotten out so I could look and get the usual  
9           information back into my head about numbers and  
10          what -- and things like take, she was there and  
11          perusing the file when I came out of somewhere  
12          along the way of this televised show we did, and  
13          that's how that happened. I'm -- should have  
14          recalled that when I was asked about it, but it  
15          wasn't by my leave, by any means.

16       Q           But nonetheless, with or without your leave, --

17       A           Yeah.

18       Q           -- she had apparently unrestricted access, at  
19          least for a period of time --

20       A           Yeah.

21       Q           -- and we may hear from her as to how much time,  
22          --

23       A           Yeah.

24       Q           -- but certainly she had access to your file, you  
25          didn't remove anything from the file --





1 A Oh no, heavens no.

2 Q -- before she got access to it, or put it back  
3 after she did?

4 A No, I did not. I didn't know she was going to  
5 look in it, and her looking in it had nothing to  
6 do with the contents, which were the same as  
7 they'd been for ages now.

8 Q And perhaps to state the obvious, before -- and I  
9 believe you've stated it before -- before  
10 Mr. Young came and before Mr. Carlyle-Gordge came  
11 you didn't take anything off the file and hide it  
12 from them I take it?

13 A No, it stayed the same, to the best of my  
14 knowledge and supervision, throughout all these  
15 periods we have been dealing with now.

16 Q And just a final question or two in this regard  
17 and then I'll leave it as, conveniently, it's time  
18 for me to end the day. In 1989 you were contacted  
19 by Eugene Williams of the Department of Justice  
20 and, among other things, you were asked to review  
21 the file, your prosecution file as it still  
22 existed from 1969-'70, and at one point he asked  
23 you to review it with a view to finding any  
24 mentions of attacks on other women with knives,  
25 nurses and so forth, and we have -- and there are



1 document numbers before the Commission, I can pull  
2 them up for the morning if we need them -- but you  
3 sent him a series of materials from your file, as  
4 the letter indicated, in October 19 -- or letters  
5 indicated in October 1989, including statements by  
6 Miss (V9)----, Miss (V4)---, Miss (V)----, and I'm  
7 going to draw -- (V6)--- (V6)-, among other  
8 things, --

9 A Uh-huh.

10 Q -- and made references to other things in the file  
11 that might be of interest to him. Had that  
12 document been on your file in October 1989 when  
13 you went to review it, there was reference at the  
14 very first page to (V1)--- (V1)-, do you think  
15 that you would have included that in the items you  
16 identified for him that could potentially be of  
17 interest in his review of this particular file  
18 and, in particular, in light of the information he  
19 had received from Mr. Wolch?

20 A Well I think, by definition, if the document  
21 somehow had been in the file at this point,  
22 clearly it would have -- it would have caught my  
23 attention and I would have said "what's this doing  
24 here, when did it get here", and presumably sent  
25 it to Mr. Williams, Ms. Knox, if I'm following



1           you.

2                   COMMISSIONER MacCALLUM:   The script  
3           document; is that what you are talking about?

4       BY MS. KNOX:

5       Q       The script document, yes, the four-page document.

6       A       Yeah.

7       Q       And, sir, Mr. Lockyer suggested to you in  
8           ever-so-polite terms that he doesn't believe you  
9           when you say you never saw that report or that  
10          document before 1990; had you had a sinister  
11          motivation sufficient that you would come before  
12          this Inquiry and lie about it could you have taken  
13          the document that was on your file in 1989, when  
14          you went to look at it, and ripped it to shreds  
15          and nobody would have been the wiser?

16      A       Well, I guess it's a hypothetical question, it  
17          wasn't there. If it was there I certainly  
18          wouldn't have destroyed it because, Ms. Knox, in  
19          the Inquiry some number of things have come to  
20          light for the first time, as I understand it quite  
21          legitimately, and that may still happen; other  
22          things have proven not to be where they should be.  
23          I certainly wouldn't have treated it by destroying  
24          it by any stretch of the imagination.

25      Q       Okay. Sir, I raise it only because, in his



1 questions, Mr. Lockyer suggested that you were  
2 conveniently choosing how you remember that and,  
3 in effect, that you were lying, that it was indeed  
4 a part of your 1969 file. And I ask you, if you  
5 in fact had a sinister motive, could you not  
6 simply have taken that and ripped it to shreds if  
7 it was on your file?

8 A Oh, indeed, in that scenario I would have.

9 Q And similarly, if you would have had a sinister  
10 motive, could you not have taken that lab report  
11 about Ms. (V2)----- that you marked "omit,  
12 different file" in 1969 --

13 A Uh-huh.

14 Q -- and simply ripped it to shreds so it wouldn't  
15 appear on your file when anybody other than you  
16 went into it?

17 A Under that definition I would have, Ms. Knox, done  
18 that.

19 Q You could have, not that you would have, you could  
20 have?

21 A Excuse me.

22 Q If you were trying to cover up malfeasance or  
23 wrongdoing on your own part, you had ample  
24 opportunity to destroy these documents rather  
25 than, as he suggested, to find yourself in a



1 position where you would have to lie under oath  
2 about them; didn't you?

3 A All kinds of opportunity over the years to do that  
4 at any time I felt like it, is the way I would  
5 answer that, madam. It clearly didn't happen.

6 Q Mr. Caldwell, regrettably I have to say that I am  
7 finished for the day, but not finished entirely,  
8 so you do have to come back tomorrow.

9 A One out of two isn't bad, ma'am.

10 Q And Mr. Commissioner, if I can -- and I've made a  
11 note to myself and this is just me in my editorial  
12 ways -- when Mr. Wilson was asking questions of my  
13 client and he was asking him in particular about  
14 the allegations against Mr. Romanow, Mr. Lysyk and  
15 others, my client said that he understood the  
16 applications -- or the allegations and knew that  
17 it was suggested that these gentleman had gotten  
18 the two files, the Milgaard file and the Wilson  
19 file together --

20 A Oh, pardon me.

21 Q -- and sort of connived about making sure nobody  
22 discovered a link.

23 Just for the accuracy of the  
24 transcript I take it, sir, when you said "the  
25 Milgaard file and the Wilson file", be it Ron



1           Wilson or learned counsel, you really meant the  
2           Fisher file?

3       A       I did, and I specifically include -- exclude  
4           Garrett Wilson from this plot, ma'am.

5       Q       Okay. That might be of some assistance to the  
6           transcription staff so that it reads correctly.

7       A       Yeah. Glad you brought that up.

8                   *(Adjourned at 4:31 p.m.)*

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Official Queen's Bench Court Reporter

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Official Queen's Bench Court Reporter



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